



Shropshire Council
Legal and Democratic Services
Shirehall
Abbey Foregate
Shrewsbury
SY2 6ND

Date: Tuesday, 20 June 2017
:

Committee:
Young People's Scrutiny Committee

Date: Wednesday, 28 June 2017

Time: 2.00 pm

Venue: Shrewsbury/Oswestry Room, Shirehall, Abbey Foregate, Shrewsbury,
Shropshire, SY2 6ND

You are requested to attend the above meeting.
The Agenda is attached

Claire Porter
Head of Legal and Democratic Services (Monitoring Officer)

Members of the Committee

Peggy Mullock (Chair)

Ed Potter (Vice-Chair)

Clare Aspinall

Nigel Hartin

Christian Lea

Matt Lee

Elliott Lynch

Kevin Pardy

John Price

Kevin Turley

Co-opted Members (Voting):

Carol Morgan

Sian Lines

Vacancy

Vacancy

Diocese of Shrewsbury (RC)

Diocese of Hereford (CE)

Parent Governor – Secondary Schools

Parent Governor – Primary & Special Schools

Co-opted Members (Non-Voting):

Mark Hignett

Voluntary and Community Sector
Assembly

Substitute Members:

Dean Carroll
Julian Dean
Hannah Fraser

Rob Gittins
Jane MacKenzie

Your Committee Officer is:

Tim Ward Committee Officer

Tel: 01743 257713

Email: tim.ward@shropshire.gov.uk

AGENDA

1 Apologies and Substitutions

To receive apologies for absence from Members of the Committee

2 Disclosable Pecuniary Interests

Members are reminded they must not participate in the discussion or vote on any matter in which they have a Disclosable Pecuniary Interest and should leave the room prior to the commencement of the debate.

3 Minutes (Pages 1 - 6)

The minutes of the meetings, held on 29 March 2017 and 18 May 2017, are attached for confirmation.

4 Public Question Time

To receive any public questions or petitions from the public, notice of which has been given in accordance with Procedure Rule 14. The deadline for this meeting is 5.00pm on Friday 23 June 2017

5 Members' Question Time

To receive any questions of which Members of the Council have given notice.

Deadline for notification: 5.00pm on Friday 23 June 2017

6 Local Commissioning of Youth Activities Task and Finish Group (Pages 7 - 64)

To receive the final report of the Local Commissioning of Youth Activities Task and Finish Group

7 An Introduction to Scrutiny

8 An introduction to Children's Services

To receive presentations from:-

Chris Mathews (Commissioner for Education Improvement & Efficiency)
Francean Doyle (Head of Early help, Partnerships & Commissioning)
Colleen Male (Head of Children's Social Care & Safeguarding)

9 Date of Next Meeting

The next meeting of the Young People's Scrutiny Committee will be held on
Wednesday 29 July 2017 at 10.00am



Committee and Date

Young People's
Scrutiny Committee

28th June 2017

Minutes of the meeting held on Thursday 18th May 2017 in the Council Chamber, Shirehall, Shrewsbury on the rising of the Annual Meeting of the Council

Responsible Officer Karen Nixon
Email: karen.nixon@shropshire.gov.uk

Telephone: 01743 257720

PRESENT

Councillors:

Mrs C Aspinall, Mr N Hartin, Mr C Lea, Mr M Lee, Mr E Lynch, Mr E Potter, Mr J Price, Mrs P Mullock, Mr K. Pardy and Mr K Turley.

1. ELECTION OF CHAIRMAN

It was proposed, seconded and duly

RESOLVED: That Councillor Mrs Peggy Mullock be elected Chairman for the ensuing municipal year.

2. APOLOGIES FOR ABSENCE

There were no apologies for absence.

3. APPOINTMENT OF VICE-CHAIRMAN

It was proposed, seconded and duly

RESOLVED: That Councillor Ed Potter be appointed Vice-Chairman for the ensuing municipal year.

CHAIRMAN:.....

DATE:.....

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YOUNG PEOPLE'S SCRUTINY COMMITTEE

Minutes of the meeting held on 29 March 2017

10.00 - 11.35 am in the Shrewsbury/Oswestry Room, Shirehall, Abbey Foregate, Shrewsbury, Shropshire, SY2 6ND

Responsible Officer: Tim Ward

Email: tim.ward@shropshire.gov.uk Tel: 01743 257713

Present

Shropshire Councillors

Councillor Joyce Barrow (Chairman)

Councillors Peggy Mullock (Vice Chairman), Hannah Fraser, Vince Hunt, Kevin Pardy, John Price, Robert Tindall, Kevin Turley and Arthur Walpole

67 Apologies and Substitutions

67.1 Apologies for absence were received from Councillor Andy Boddington, Sian Lines (Anglican Diocese) and Carol Morgan (Roman Catholic Diocese)

68 Disclosable Pecuniary Interests

68.2 There were none declared

69 Minutes

69.1 The minutes of the meeting held on 9 March 2017 had been circulated

69.2 RESOLVED:

That the minutes of the meeting held on 9 March 2017 be agreed as a true record and signed by the Chairman.

70 Public Question Time

70.1 There were no questions from members of the public

71 Members' Question Time

71.1 There were no questions from Members.

72 Adoption Update

72.1 The Director of Children's Services advised the meeting that National Government was encouraging the creation of Regional Adoption Agencies in order to gain economies of scale and access to a larger pool of adoptive parents. She reminded Members that the Council had been in discussions with Councils in the Black Country regarding the creation of a regional adoption service but had not

progressed the matter as there were no economic benefits and no guarantees of better outcomes for children. The Director of Children's Services informed Members that she had advised the Department of this and that they had accepted the Council's position.

72.2 The Director of Children's Services informed Members that officers had been in dialogue with Staffordshire and Stoke on Trent Adoption Services with a view to setting up some collaborative working around training and assessments, without the formation of a formal partnership, and that an update would be brought to a future meeting of the Committee when this had been progressed.

72.3 The Chairman thanked the Director of Children's Services for her update and asked that thanks be given to all the staff involved for their valuable work

73 CAMHS Update

73.1 Members received a presentation from a mother whose children had needed to access the CAMHS in which she described her experiences and frustrations with the services offered. The Director of Children's Services expressed concern with some of the things stated and agreed to meet with the mother after the meeting.

73.2 The meeting considered the report of The Director of Strategy and Service Redesign, Shropshire CCG, which provided Members with an update on progress to date, including governance arrangements to support the process, details on the work to reduce the waiting list with the current provider and outlined the next steps in advance of the 'go live' date of the 1st May.

73.3 The Commissioning and Redesign Lead, Mental Health and Learning Disabilities, Shropshire Clinical Commissioning Group reminded Members that the contract for the new 0-25 Emotional Health and Wellbeing Service had been awarded to South Staffordshire and Shropshire Foundation Trust (SSSFT) who would act as the lead in a partnership of organisations made up of Kooth (an online service that offers emotional and mental health support for children and young people), Healios (specialists in online counselling) and The Children's Society.

73.4 The Commissioning and Redesign Lead advised the meeting that £400,000 additional funding had been gained to enable the reduction of the current waiting lists prior to the commencement of the new service. He then outlined the work that was being carried out.

73.5 A Member expressed concern that two of the partner organisations offered on line services. The Commissioning and Redesign Lead stated that the online services were offered within a package of options for treatment and that treatments could be tailored to individual needs.

73.6 A Member commented that the current CAMHS Service had failed and that it was hoped that the new service would not repeat the mistakes made. The Director of Children's Services commented that the need for change was well recognised and that the new services had been designed to take account of the previous poor performance.

73.7 Members welcomed the measures put in place to reduce waiting times prior to the commencement of the new service and the commitment made to provide an improved service through the new contract and asked that a further report be brought to the Committee to update them of the performance of the new service once the contract had been in place for 6 months.

73.8 RESOLVED

1. That Members note the progress of the implementation to date
2. That a further report be brought to the committee once the new contract was fully operational.

74 **Date of Next meeting**

74.1 Members were advised that the next scheduled meeting of the Young People's Scrutiny Committee would be held on Wednesday 24 May 2017 at 10.00am

74.2 In closing the meeting the Chairman thanked all Members and Officers for their work and support.

Signed (Chairman)

Date:

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Young People's Scrutiny Committee

28th June 2017

Item

Report from the Task & Finish Group on the future commissioning of youth activities

Responsible Officer Neil Willcox, Locality Commissioning Manager
e-mail: Neil.willcox@shropshire.gov.uk Tel:(01743)255051

1. Summary

At its meeting of 19th October 2016 Cabinet recommended that proposals for the future commissioning of youth activities – universal support, geographically targeted support and thematically targeted support - should be reviewed by the Young People's Scrutiny Committee, and that recommendations should be brought back to Cabinet.

At its meeting on the 14th December 2016 the Scrutiny Committee confirmed Terms of Reference for a time limited Task & Finish Group.

This report summarises work undertaken by the Task & Finish Group and recommendations confirmed at its final meeting on the 26th April 2017.

The Task & Finish Group heard a variety of evidence that confirmed the positive impact of youth work, universal and targeted, on young people's lives; they wished to make a case for the retention of funding that responds to local young people's needs, existing and potential, at existing levels to the end of March 2018 and beyond.

With an eye on the long term, the Task & Finish Group recommended that work is undertaken with a broad range of interested partners over the next 18 months to develop an integrated approach to the provision of universal and targeted youth activities within the context of a wider review of Early Help provision. The provision of youth activities cuts across a range of programmes (including the Strengthening Families programme) that work with the whole family and actively support young people away from crime, anti-social behaviour, and risky behaviours, and ensure that young people feel listened to, valued and thrive in the communities where they live.

The Task & Finish group also recommended that in the medium term detailed funding proposals that meet local need should be developed for further consideration. We report on the outcomes of this work within this report.

Finally, the Task & Finish Group recognised that new arrangements need to be developed to enable young people to participate in and influence key decisions that potentially impact on young people. We report on progress with this work within this report.

2. Recommendations

- A. To confirm the recommendations made by the Task & Finish Group at its meeting of the 26th April 2017 as detailed in 3.4 below.
- B. To comment on and confirm detailed proposals for funding allocations in support of youth activity provision that respond to local need from 2018/19 onwards as detailed in Appendix 2.
- C. To note work underway on the development of opportunities and approaches for the input and review by young people in strategic and local commissioning decisions.

REPORT

1.0 Risk Assessment and Opportunities Appraisal

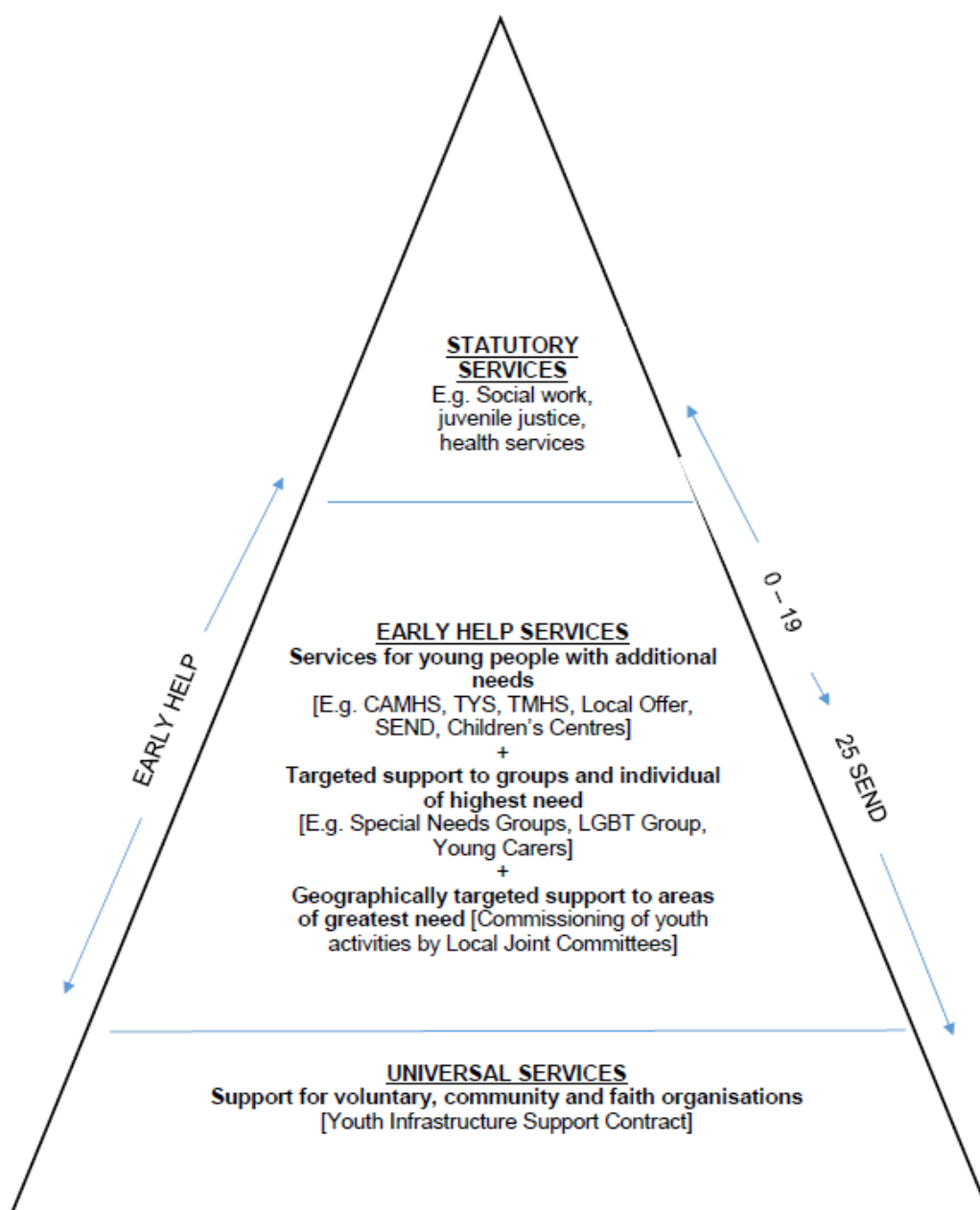
- 1.1 Local authorities have a duty to secure, so far as reasonably practical, equality of access for all young people aged 13 to 19 (24 for those with learning difficulties). The “local offer” should be the best possible to meet local needs and to improve young people’s well-being and personal and social development within available resources. Local authorities must also take steps to gain the views of young people and to take them into account in making decisions about services and activities for them.
Visit: <http://dera.ioe.ac.uk/15549/1/statutory%20guidance%20on%20la%20youth%20provision%20duty.pdf>

Our assessment is that within the context of diminished resources and a large rural county the Council is meeting its statutory requirements with respect to provision.

- 1.2 However, the Council is currently less effective at taking the views of young people into account in making and reviewing decisions about provision, particularly at a county wide, strategic level. Previously Members of The Youth Parliament and Speak Out Group were among a number of initiatives which helped young people to share their thoughts, opinions and ideas. These are no longer in place in Shropshire.
- 1.3 An Equality and Social Inclusion Impact Assessment (ESIIA) for local targeted youth commissioning is kept under regular review. Any significant new proposals will be subject to consultation as appropriate and a review of the ESIIA.
- 1.4 Child safeguarding and welfare matters are paramount in our approach and appropriate safeguards will continue to be included in all arrangements.
Visit: <http://www.safeguardingshropshireschildren.org.uk/scb/>
- 1.5 Supporting early help and early prevention is a key driver for the Council¹. Support for youth activities as a “universal offer” alongside more targeted

¹ Shropshire Early Help Strategy, helping children have a safe, happy and healthy family life, June, Shropshire Council, 2014

support for young people with particular needs underpins the Council's approach to commissioning support for young people. We have shown this diagrammatically below².



- 1.6 In developing future commissioning plans it is noteworthy that there is a relatively poorly developed “provider market” in Shropshire. While there is a large amount of varied local activity for young people there are very few established organisations who employ qualified skilled youth workers.

² A note on abbreviations: CAMHS = Child and Adolescent Mental Health Service; TYS = Targeted Youth Support; TMHS = Targeted Mental Health Support Team; SEND = Special Education Needs & Disability; LGBT = Lesbian, Gay, Bisexual, Transgender

2.0 Financial implications

- 2.1 The table below shows the available Council budget from April 2017 across the three complementary areas of youth activity - infrastructure support, geographically targeted provision, and Special Needs Groups. We have also provided an indication of the number of clubs / activities supported for each areas of work in order to give a simplistic idea of “impact”.

	Budget from April 2017	Support
Infrastructure support	£97,500 (25.7%)	x 139 clubs supported
Geographically targeted provision	£234,950 (62%)	x 70 providers; circa 100 projects
Special Needs Groups	£46,500 (12.3%)	x 4 groups
	£378,950	Circa 240+ activities

- 2.2 The Council's Medium Term Financial Strategy agreed by full Council on 25th February 2016 confirmed the requirement to make 50% saving to the budget for targeted youth activity provision from 2017/18 onwards, leaving an available budget of £117,475 per annum.
- 2.3 Subsequent to this, Cabinet recommended at its meeting on the 19th October 2016 that, pending the outcomes of the work of the Task and Finish Group, funding should be maintained at its current level, i.e. £234,950, until the end of December 2017. This level of funding has been further confirmed until the end of March 2018.

3.0 The Task & Finish Group

- 3.1 At its meeting of the 19th October 2016 Cabinet confirmed the following recommendations:
- That the proposals for the future commissioning of youth activities within the context of reduced funding be referred for consideration and investigation by the Young People's Scrutiny Committee;
 - That the Young People's Scrutiny Committee considers setting up a Task and Finish Group to consider this matter and that the Task and Finish Group liaise with partners and partner organisations to consider possible options; and
 - That, in the meantime, funding for youth activities remain at its current level.
- 3.2 Terms of Reference were confirmed at the Young Peoples Scrutiny Committee meeting on the 14th December 2016, and included a number of headline statements:

Topic areas:

- Opportunities to sustain or grow commissioned support for the local delivery of youth activities by working with partners and partner organisations.
- Infrastructure support currently provided by SYA & Energize
- Support for Special Needs Groups
- Different mechanisms for the delivery of youth activities

Ambitions:

- To look and review, “in the round”, at how “universal” youth activities are provided and supported in Shropshire.
- To develop a broad “consortium” based approach that supports the provision of youth activities within areas and communities of greatest need, now and in the future.

Shared outcomes that respond to young people’s needs:

- A broad partnership based approach to recognising and sustaining the provision of “universal” youth activities
- Understanding of local need and how this should be best met, including funding proposals
- The role of the Council, now and in the future, in providing support to young people
- Mechanisms for the monitoring and review of support being provided to young people across Shropshire that shows the value of youth activity provision
- Cost effective sustainable provision that meets the Council’s Medium Term Financial Plan

- 3.3 The Group met three times, 9th February, 13th March and 26th April 2017. The Group heard from a range of different activity providers and youth partnerships and considered a range of evidence and information including:
- The impact on need resulting from the local commissioning of youth activities (to areas of geographical need)
 - A review of different delivery options
 - The interest of potential “strategic partners” in supporting the ongoing provision of youth activities
- 3.4 The full report considered by the Task & Finish Group at its final meeting on the 26th April 2017 is included as **Appendix 1**. The following recommendations were confirmed at this meeting:
- A. To work with a broad range of interested partners over the next 18 months to develop an integrated approach to the provision of universal and targeted youth activities within the context of a wider review of early help provision. The provision of youth activities cuts across a range of programmes (including the Strengthening Families programme) that work with the whole family and actively support young people away from crime, anti-social behaviour, and risky behaviours, and ensure that young people feel listened to, valued and thrive in the communities where they live.
- B. To note the positive impact of existing youth activity provision – universal and targeted - and to recommend that the Council, pending further review in the context of wider early help provision, continues to provide on-going support for:
1. Universal provision for voluntary, uniformed and faith groups via a contract with an infrastructure support provider partner
 2. Geographically targeted support for the provision of youth activities that meet identifiable local need, existing and potential
 3. Thematically targeted support for the provision of youth activities that meet identifiable need

- C. To support the development of a broad partnership based approach to meeting the needs of young people by sharing information and agreeing local priorities.
- D. To recommend that the existing level of funding in support of geographically targeted provision, £234,950, will be maintained until the end of March 2018 and that monies will be spent in accordance with existing guidance.
- E. To review existing guidance for geographically targeted spend and to develop detailed proposals for funding allocations for 2018/19 that respond to local need, and to report these back to Scrutiny later in 2017.
- F. To develop opportunities and approaches for the input and review by young people in strategic and local commissioning decisions, and to report these back to Scrutiny later in 2017.
- G. To confirm the role of Local Joint Committees in advising on how geographically targeted need is best met; in the event of any “disagreement” with Council policy the final decision on the allocation of funding and the procurement of providers will be undertaken by officers in consultation with the Portfolio Holder for Children and Young People.

4.0 Geographically targeted support

- 4.1 Subsequent to the Task & Finish Group, a review of the allocation of funding in support of targeted youth provision was undertaken, and this is reported in full in **Appendix 2**.

The review recommends a revised and simplified funding formula based on two measures, calculated for individual LJC areas:

- Young people aged 10 to 19 years old in receipt of Free School Meals
- The relative number of 10 to 19 year olds in a LJC area

Free School Meals is an established proxy measure for deprivation and is correlated with a range of needs; it is for, example, used by the Department for Education to calculate Pupil Premium levels for schools. The number of 10 to 19 year older children allows for population size differences in individual LJC areas.

We no longer make specific reference to rurality within the proposed measures. Previously rurality funding did not necessarily correlate with need and there is no strong evidence that funding has been spent on overcoming issues of rural isolation. We will continue to work with our Infrastructure Support Provider to support clubs across Shropshire to provide activities within their local communities.

- 4.2 In allocating funding and establishing the value of the total funding pot we have overlaid the need scores with local understandings based in particular on our assessment of:
- Where support should be provided – we propose to provide funding to areas with a need score greater than 3.8%; this is both the median figure within a range from 2.4% to 15.1%, and represents a logical cut off based on need and past Council support.

- How many youth clubs / activities the Council should be supporting within each area - this is based on our experience over the past two years on the specific areas where Council support to create and sustain local activity is most needed.
- The cost for providing fully staffed youth clubs within the main market towns and for supporting community clubs within the smaller towns.

This is summarised below within a proposed hierarchy of delivery.

LJC Area (in descending order of needs score)	Needs Funding 2014		Needs Funding Revised		
	Needs funding	No of youth clubs supported	Needs funding	Proposed no of youth clubs to be supported*	Proposed funding £
Tier 1 – Partner delivery commissioned by Shropshire Council					
Shrewsbury	√	7	√	5	45,000
Market Drayton	√	2	√	2	18,000
Oswestry	√	4	√	2	18,000
Bridgnorth, Worfield, Alveley and Claverley	√	2	√	2	18,000
Whitchurch	√	2	√	2	18,000
Ludlow and Clee area	√	2	√	2	18,000
Tier 2 - Community partnership youth provision supported by Shropshire Council					
Wem and Shawbury	√	2	√	1	4,000
Craven Arms and Rural			√	1	4,000
Bishop's Castle, Chirbury, Worthen and Clun			√	1	4,000
Ellesmere			√	1	4,000
Gobowen, Selattyn, St Martin's, and Weston Rhyn	√	3	√	2	8,000
Longden, Ford, Rea Valley and Loton	√	2	√	1	4,000
Tier 3 – Community provision supported by Infrastructure Support provider					
Shifnal and Sheriffhales					
Five Perry Parishes					
Broseley and Rural					
Tern and Severn Valley					
St Oswald					
Albrighton					
Strettondale and Burnell					
Highley and Brown Clee					
Cleobury and Rural					
Much Wenlock and Shipton					
Bayston Hill					
Approximate no of areas receiving needs funding / Total no of clubs /	9 areas	26 clubs	12 areas	24 clubs	167,000

Total funding					
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It is noteworthy that the net effect of this is a redistribution of needs funding away from some of the bigger towns across a greater number of areas.

- 4.3 In setting out this proposed hierarchy of support we make a number of additional observations:
- The Council remains committed to supporting the development of sustainable youth activity provision free from direct Council financial support. This both reflects the financial context and, equally importantly, provides the best chance for local activities to be embedded within the community, using the resources of that community and reflecting its needs.
 - Local Joint Committees will continue to advise on the details of commissioned provision based on their local knowledge of need. Although we have suggested funding allocations based on the provision of support for a defined number of youth clubs in each area LJsCs may wish to spend the money differently. What is important is that the money responds to local need.
 - The Council will continue to fund its Infrastructure Support Provider to provide support to clubs across Shropshire, notably in the Tier 2 and Tier 3 groupings. We recognise this as being crucial to the long term sustainability of an active and dynamic voluntary sector
- 4.4 In proposing this approach there are a number of questions that the Scrutiny Committee may wish to consider:
- *Are Free School Meals and the number of 10 – 19 year olds the right measures?*
 - *Where should the cut off for needs funding be; does 3.8% feel right?*
 - *Is the proposed hierarchy for Council support for local provision helpful?*
 - *Does the suggested number of clubs to be supported in different LJC areas feel about right?*
 - *How do we build long-term sustainability in to this approach; how do we reduce Council dependency and shift clubs in to tier 3 provision?*

5.0 Comments on funding

- 5.1 We report on the financial background in section 2. The proposals for needs funding made within this report amount to £167,000 from 2018/19 onwards. The available budget for 2017/18 is £234,950. Therefore, there is a balance on the overall budget of £67,950. Going forward, and in response to this funding difference, there are a number of options for consideration:
- a. Use some of the “underspend” to support the proactive participation of young people in operational and strategic implementation. This is explored further in the following section.
 - b. Offer the “underspend” as a year on year base budget saving. Note that this is still less than the originally planned budget reduction of £117,475.
 - c. Reallocate the funding “underspend” to geographically targeted support guided by the revised needs assessment described above and in Appendix 2.

These options are not mutually exclusive and allow a number of permutations.

5.2 *Scrutiny is asked to consider and comment on the options described above.*

6.0 Participation of young people

6.1 Section 507B of the Education Act 1996 places a specific requirement on local authorities to ascertain from young people in its area their views on existing provision of positive activities and facilities, the need for any additional provision and their access to this provision. The local authority must then secure that the views of the young people in its area are taken into account.

The local authority's understanding of young people's views should be comprehensive and detailed enough to understand the barriers they face to engaging in provision.

6.2 The Council needs to consider how best to meet these requirements in a manner that is appropriate, honest and cost effective. Whatever approach is adopted it needs to be based on an on-going dialogue with young people, rather than a one-off exercise. Ideally, the input of young people should extend to the design, delivery and evaluation of local provision.

6.3 As part of the Council's Big Conversation over 450 young people in primary and secondary schools, colleges and youth clubs across Shropshire were consulted in 2016. Using a variety of tools some key themes emerged:

- 100% of young people use a computer - They use a range of apps to communicate with Snapchat and Instagram being the most popular. Facebook is not used widely and Twitter was not mentioned at all.
- Young people are very active in their local area, taking part in 2 or 3 different clubs on average (from gardening to martial arts) - Local facilities are important to them
- Shops and local businesses are missed when they close down.
- Public transport is a lifeline to older young people - Those living in more rural areas have to rely on lifts from family/friends as public transport is less frequent
- Affording to get on the housing ladder is a concern for the older age groups.
- Have respect for older people and feel that care for the elderly is important - Older young people talked about how older people viewed them negatively.
- Thoughts on future career paths are clearer amongst younger children but get hazier as they get older.
- Young people are heavily influenced by their family and their peers on many issues from community to careers - Positive influencers include grandparents, teachers, scout leaders and youth club leaders. Family and friends are the first port of call when young people need help, although a large number say they manage themselves (not asking anyone for help.)
- The green spaces of Shropshire are valued although as they get older, young people say that this is restrictive both socially and culturally.
- Good health (physical and mental) is a familiar issue to young people and all recognise its importance and how to achieve it.

- 6.4 The Council is working with a number of Shropshire partners who have expertise and / or a shared interest in engaging with young people in the design of a long-term framework for the involvement of young people. Our first thoughts are that:
- We need a clear understanding of why we want to involve young people and a clear view of what we are hoping to achieve. We think that there are clear benefits to young people, to the Council and other organisations and to communities.
 - There are two types of involvement, operational and strategic. The involvement of young people in the day to day planning of activities works reasonably well; on the other hand the strategic role of young people in shaping the delivery of Council services is less well developed.
 - There is an opportunity to develop a collaborative approach with a range of partners and to piggyback on the back of existing networks and approaches, for example local youth forums, Young Carers, Health Champions, Young Leaders, Short Breaks, etc.
 - No one approach to involving young people is right, flexibility is important in achieving and maintaining active involvement. Virtual on-line groups are clearly important but so are actual physical conversations.
 - Strong relationships with project staff and commissioners are crucial to motivating, empowering and supporting the active involvement of young people.
- 6.5 Following further work we will report back to Scrutiny later in the year with recommendations. It is likely that a commitment to supporting the engagement of young people will need to be resourced – for example by providing facilities, transport, training and practical support.
- 6.6 *Scrutiny is asked to comment on the points raised.*

7.0 Conclusions

- 7.1 Youth work, universal and targeted, has a positive impact on young people's lives. Pending a further review of youth work in the context of wider early help provision, this report confirms on-going support for:
- a. Universal provision for voluntary, uniformed and faith groups via a contract with an infrastructure support provider partner
 - b. Geographically targeted support for the provision of youth activities that meet identifiable local need, existing and potential
 - c. Thematically targeted support for the provision of youth activities that meet identifiable need
- 7.2 The Council's Infrastructure Support Provider partner will continue to provide proactive support for universal provision within contractual arrangements. Its focus will be on supporting clubs that have no alternative support and vulnerable to potential closure. The Infrastructure Support Provider will continue to work with Community Enablement Team officer and local partners to develop new clubs in response to local need.
- 7.3 We have reviewed how geographically targeted support is provided and proposed a simplified needs assessment based on two indicators – Free School Meals and population density. This would result in a slight redistribution of funding away from the main market towns to a total of 12 LJC areas rather

than to the previous 9 areas.

- 7.4 We have suggested different levels of Council support within a hierarchy of delivery. We acknowledge that the aim should be to support clubs to become sustainable within their local communities outside the need for direct Council support
- 7.5 Further work will be undertaken to review arrangements for enabling young people to participate in and influence local and strategic decisions that potentially affect their lives.

List of Background Papers (This MUST be completed for all reports, but does not include items containing exempt or confidential information)

Future vision for youth support services in Shropshire, Cabinet, 8 December 2010

Shropshire Children's Trust Children, Young People and Families Plan 2014

Changes to Youth Services, Young People's Scrutiny Committee, 30 April 2014

Future Commissioning and provision of youth activities, Portfolio Holder Decision, 2 July 2014

Update – Future Commissioning and Provision of youth activities, Children & Young People's Scrutiny Committee, 22 October 2014

Local Joint Committees – Update on youth commission and boundaries, Cabinet, 10 December 2014

Youth Commissioning Update, Children & Young People's Scrutiny Committee, 24 June 2015

Delegation of the responsibility for the commissioning and delivery of youth services within Shrewsbury to Shrewsbury Town Council and recommendations for Broseley Youth Club, Cabinet, 29th July 2015

Support for Youth Activities update, Young People's Scrutiny Committee, 4 November 2015

Support for Youth Activities update, Young People's Scrutiny Committee, 3 February 2016

Proposals for the future commissioning of youth activities within the context of reduced funding, Cabinet, 19 October 2016

Proposals for the creation of a Task & Finish Group to consider the local commissioning of youth activities, Young People's Scrutiny Committee, 14 December 2016

Recommendations for the future commissioning of youth activities, Young People Task & Finish Group, 26 April 2017

Cabinet Member:

Cllr Nick Bardsley – Portfolio Holder for Children and Young People

Local Members:

All Members

Appendices:

Appendix 1 – Report to the Young People's Task & Finish Group, 26 April 2017

Appendix 2 – Review of funding in support of the provision of youth activities

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Appendix 1



Young People Task & Finish Group

26th April 2017

Item

Recommendations for the future commissioning of youth activities

Responsible Officer Neil Willcox, Locality Commissioning Manager
e-mail: Neil.willcox@shropshire.gov.uk Tel:(01743)255051

1. Summary

At its meeting of 19th October 2016 Cabinet recommended that proposals for the future commissioning of youth activities – universal support, geographically targeted support and thematically targeted support - should be reviewed by the Young People's Scrutiny Committee, and that recommendations should be brought back to Cabinet.

Subsequently at its meeting on the 14th December 2016 the Scrutiny Committee confirmed Terms of Reference for a time limited Task & Finish Group.

This report summarises work undertaken by the Task & Finish Group, confirms the positive impact of youth work, and makes broad recommendations for future support for youth activity provision.

The report recommends that work is undertaken with a broad range of interested partners over the next 18 months to develop an integrated approach to the provision of universal and targeted youth activities within the context of a wider review of early help provision. The provision of youth activities cuts across a range of programmes (including the Strengthening Families programme) that work with the whole family and actively support young people away from crime, anti-social behaviour, and risky behaviours, and ensure that young people feel listened to, valued and thrive in the communities where they live.

The report also recommends that in the short term existing approaches to the provision of youth activities should continue and reaffirms that geographically targeted provision should respond to local young people's needs, existing and potential. Detailed funding proposals that meet local need will be developed for further consideration.

The report recognises that new arrangements need to be developed to enable young people to participate in and influence key decisions that potentially impact on young people.

This report does not consider the future provision of youth centres, which is subject to a separate process within the context of Community Asset Transfer.

The outcomes of further work alongside detailed recommendations will be reported to Scrutiny later in 2017.

2. Recommendations

- A. To work with a broad range of interested partners over the next 18 months to develop an integrated approach to the provision of universal and targeted youth activities within the context of a wider review of early help provision. The provision of youth activities cuts across a range of programmes (including the Strengthening Families programme) that work with the whole family and actively support young people away from crime, anti-social behaviour, and risky behaviours, and ensure that young people feel listened to, valued and thrive in the communities where they live.
- B. To note the positive impact of existing youth activity provision – universal and targeted - and to recommend that the Council, pending further review in the context of wider early help provision, continues to provide on-going support for:
 - 1. Universal provision for voluntary, uniformed and faith groups via a contract with an infrastructure support provider partner
 - 2. Geographically targeted support for the provision of youth activities that meet identifiable local need, existing and potential
 - 3. Thematically targeted support for the provision of youth activities that meet identifiable need
- C. To support the development of a broad partnership based approach to meeting the needs of young people by sharing information and agreeing local priorities.
- D. To recommend that the existing level of funding in support of geographically targeted provision, £234,950, will be maintained until the end of March 2018 and that monies will be spent in accordance with existing guidance.
- E. To review existing guidance for geographically targeted spend and to develop detailed proposals for funding allocations for 2018/19 that respond to local need, and to report these back to Scrutiny later in 2017.
- F. To develop opportunities and approaches for the input and review by young people in strategic and local commissioning decisions, and to report these back to Scrutiny later in 2017.
- G. To confirm the role of Local Joint Committees in advising on how geographically targeted need is best met; in the event of any “disagreement” with Council policy the final decision on the allocation of funding and the procurement of providers will be undertaken by officers in consultation with the Portfolio Holder for Children and Young People.

REPORT

1.0 Risk Assessment and Opportunities Appraisal

- 1.1 Local authorities have a duty to secure, so far as reasonably practical, equality of access for all young people aged 13 to 19 (24 for those with learning difficulties). The “local offer” should be the best possible to meet local needs and to improve young people’s well-being and personal and social development within available resources. Local authorities must also take steps to gain the views of young people and to take them into account in making decisions about services and activities for them.

Visit: <http://dera.ioe.ac.uk/15549/1/statutory%20guidance%20on%20la%20youth%20provision%20duty.pdf>

Our assessment is that within the context of diminished resources and a large rural county the Council is meeting its statutory requirements with respect to provision.

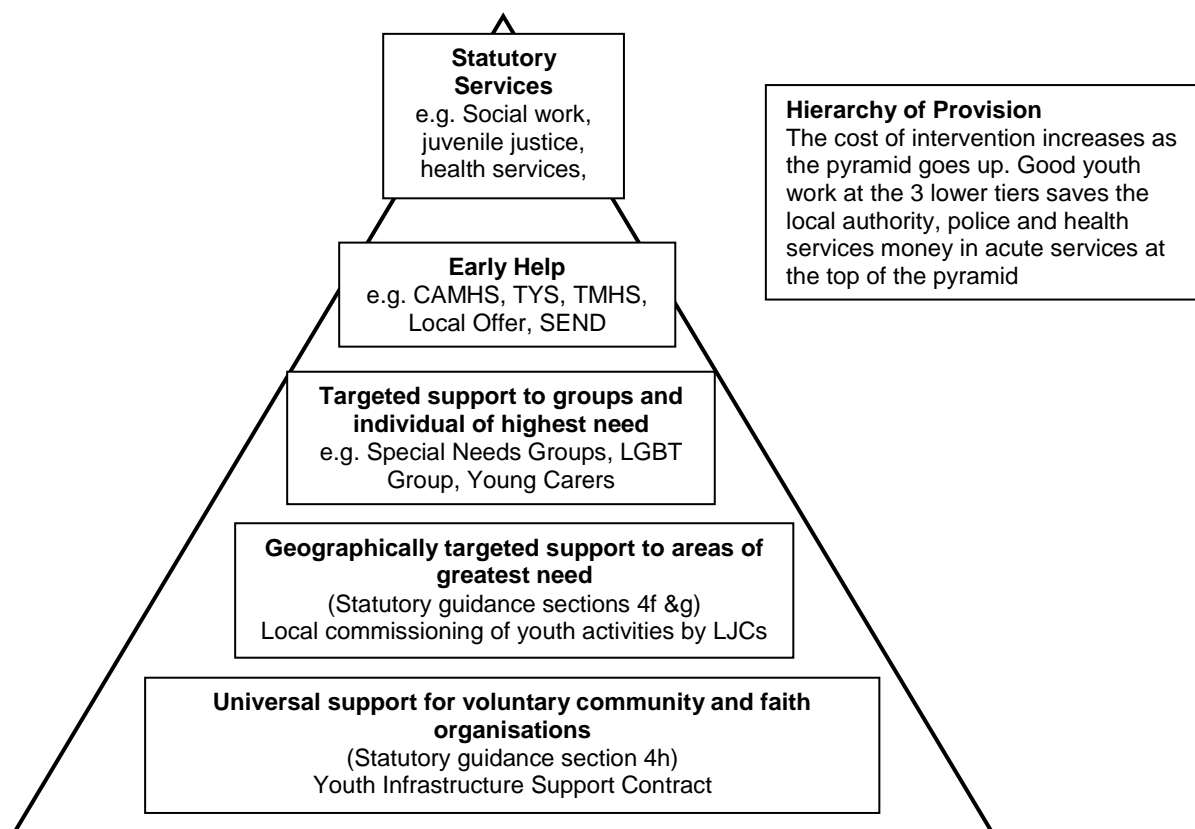
- 1.2 However, our assessment is that the Council is currently less effective at taking the views of young people into account in making and reviewing decisions about provision, particularly at a county wide, strategic level. Previously Members of The Youth Parliament and Speak Out Group were among a number of initiatives which helped young people to share their thoughts, opinions and ideas. These are no longer being supported within Shropshire.

Going forward new arrangements need to be developed for involving young people in strategic decision making.

- 1.3 An Equality and Social Inclusion Impact Assessment (ESIIA) for local targeted youth commissioning is kept under regular review. Any significant new proposals will be subject to consultation as appropriate and the development of an ESIIA.
- 1.4 Child safeguarding and welfare matters are paramount in our approach and appropriate safeguards will continue to be included in all arrangements.
Visit: <http://www.safeguardingshropshireschildren.org.uk/scb/>
- 1.5 Supporting early help and early prevention is a key driver for the Council¹. Support for youth activities as a “universal offer” alongside more targeted support for young people with particular needs underpins the Council’s approach to commissioning support for young people. We have shown this diagrammatically below².

¹ Shropshire Early Help Strategy, helping children have a safe, happy and healthy family life, June, Shropshire Council, 2014

² A note on abbreviations: CAMHS = Child and Adolescent Mental Health Service; TYS = Targeted Youth Support; TMHS = Targeted Mental Health Support Team; SEND = Special Education Needs & Disability; LGBT = Lesbian, Gay, Bisexual, Transgender; LJC = Local Joint Committee



- 1.6 In developing future commissioning plans it is noteworthy that there is a relatively poorly developed “provider market” in Shropshire. While there is a mass of varied local activity for young people there are very few established organisations who employ qualified skilled youth workers.

In the design of future commissioning intentions consideration should be given to opportunities to support the development of a more mature “provider market”.

2.0 Financial implications

- 2.1 The table below shows the available Council budget from April 2017 across the three complementary areas of activity. We have also provided an indication of the number of clubs / activities supported for each areas of work in order to give a simplistic idea of “impact”.

	Budget from April 2017	Support
Infrastructure support	£97,500 (25.7%)	x 139 clubs supported
Geographically targeted provision	£234,950 (62%)	x 70 providers; circa 100 projects
Special Needs Groups	£46,500 (12.3%)	x 4 groups
	£378,950	Circa 240+ activities

- 2.2 The Council's Medium Term Financial Strategy agreed by full Council on 25th February 2016 confirms the requirement to make 50% savings to the budget for targeted provision from 2017/18 onwards, leaving an available budget of £117,475 per annum.
- 2.3 Subsequent to this, Cabinet recommended at its meeting on the 19th October 2016 that, pending the outcomes of the work of the Task and Finish Group, funding should be maintained at current levels until the end of December 2017.

3.0 Terms of Reference for the Task & Finish Group

- 3.1 At its meeting of the 19th October 2016 Cabinet confirmed the following recommendations:
- I. That the proposals for the future commissioning of youth activities within the context of reduced funding be referred for consideration and investigation by the Young People's Scrutiny Committee;
 - II. That the Young People's Scrutiny Committee considers setting up a Task and Finish Group to consider this matter and that the Task and Finish Group liaise with partners and partner organisations to consider possible options; and
 - III. That, in the meantime, funding for youth activities remain at its current level.
- 3.2 Terms of Reference were confirmed at the Young Peoples Scrutiny Committee meeting on the 14th December 2016, and included a number of headline statements:

Topic areas:

- Opportunities to sustain or grow commissioned support for the local delivery of youth activities by working with partners and partner organisations.
- Infrastructure support currently provided by SYA & Energize
- Support for Special Needs Groups
- Different mechanisms for the delivery of youth activities

Ambitions:

- To look and review, "in the round", at how "universal" youth activities are provided and supported in Shropshire.
- To develop a broad "consortium" based approach that supports the provision of youth activities within areas and communities of greatest need, now and in the future.

Shared outcomes that respond to young people's needs:

- A broad partnership based approach to recognising and sustaining the provision of "universal" youth activities
- Understanding of local need and how this should be best met, including funding proposals
- The role of the Council, now and in the future, in providing support to young people
- Mechanisms for the monitoring and review of support being provided to young people across Shropshire that shows the value
- Cost effective sustainable provision that meets the Council's Medium Term Financial Plan

- 3.2 The Group has met three times, 9th February, 13th March and 26th April 2017, and heard from a range of different activity providers and youth partnerships and considered a range of evidence and information before making a number of recommendations.

4.0 Background

4.1 Infrastructure Support

The Shropshire Youth Association (SYA) in partnership with Energize, the County Sports Partnership, provides infrastructure support to the voluntary community youth sector. The partnership brings together the skill, experience and resource of embedding and sustaining both youth and sports delivery at a local level. The infrastructure support contract with SYA and Energize has recently been extended to the end of March 2019.

Details of SYA and the support that they offer for the voluntary sector can be found at: <http://www.sya.org.uk/>.

Details of Energize can be found at: <http://energizestw.org.uk/>

The voluntary youth sector in Shropshire had been slowly declining until recent years. In 2003 there were 140 clubs known to be operating in Shropshire, this reduced to 96 by 2014. Shropshire has a good geographical spread of clubs in the rural area, where communities are small and used to “doing it for themselves”. The number of voluntary clubs in towns is small compared to the population, they are frequently uniformed or church based organisations. There remains a need for fully funded clubs in residential areas of high social deprivation, high population, high crime areas and where communities aren’t resilient.

The number of clubs currently known to and supported by SYA & Energize is 139 and over 630 volunteers are supported to run these clubs. There are many more Scout & Girl Guide groups in the county that choose not to affiliate to SYA as they have their own infrastructure support from their national associations.

4.2 Geographically targeted support

Eight measures were confirmed by Cabinet in December 2014 to calculate an index of specific youth related “need” for each Local Joint Committee (LJC). These measures were chosen to best reflect the partnership outcomes sought by the Children’s Trust described within the Shropshire’s Children, Young People and Families Plan 2014. A needs score was calculated for each LJC area, which was used to determine the proportion of funding allocated to the LJC. The eight measures used in the funding formula were:

- The no of 10-19 year olds
- The no of 10-19 year olds with a learning disability
- The no of 10-10 year olds living in a deprived area
- The no of 10-17 year olds offenders
- The no of 10-19 year olds with poor school attendance
- The no of referrals to social care for 10-17 year olds
- Occurrence of anti-social behaviour
- Percentage of obesity of 10-11 year olds

A further measure, the number of 10-19 year olds per square mile, was used to determine a specific rurality contribution, allocated separately from the main element of the funding described above.

Within the local commissioning model for youth activities LJC's, together with young people and supported by the Community Enablement Team, are responsible for making commissioning recommendations. LJC's have based their recommendations on a consideration of a local "needs" assessment, an understanding of existing youth provision, conversations (and formal consultation in areas of previous direct Council delivery) with young people and stakeholders, and their local knowledge. Community Enablement Team officers support LJC's with this work and are responsible for procuring youth activity within the Councils' Constitution and Contract and Financial Rules.

In Shrewsbury, the full responsibility for the commissioning and delivery of youth activities has been transferred within a formal delegation agreement from Shropshire Council to Shrewsbury Town Council.

Since the new model was introduced in 2015 over 90 separate awards have been made to over 70 different providers. Awards range from small grants of less than £200, for example for the purchase of equipment by community groups, to large contracts to support regular youth clubs to established youth activity providers.

Awards are making a positive difference to the lives of young people. At the end of the Autumn 2016 term 655 individuals had attended the eighteen weekly youth clubs being run by the SYA in Ludlow, Bridgnorth, Market Drayton, Minsterley, Westbury, Whitchurch, Wem and Shawbury and by Shrewsbury Town Council in Shrewsbury, with weekly attendance averaging 18 people.

4.3 Thematically targeted support

Alongside the provision of "main stream" youth activities Shropshire Council provides three dedicated "Special Needs Groups" in Shrewsbury and Bridgnorth and commissions the provision of an LGBT group.

The Special Needs Groups provide weekly sessions for young people independent of their parents and carers with a varied range of additional physical and learning needs in order to develop social skills, build confidence and raise self-esteem.

5.0 Future design considerations

- 5.1 In developing recommendations for future youth activity provision the Task and Finish Group has reviewed a range of information and evidence and this is briefly described below.

5.2 The impact on need resulting from the local commissioning of youth activities (to areas of geographical need)

[Appendix 1](#) describes the Social Return on Investment or impact to young people resulting from the local commissioning of youth activities in response to identified local need. We have included within this a range of facts and figures supported by case studies drawn from reports provided by providers.

It is less easy to prove a direct link between locally commissioned youth work

and both positive long-term outcomes for young people and a reduced need for potentially expensive early help and statutory support. There is, however, an extensive body of “academic work” that evidences the positive impact of youth work. For example the Young Foundation describes a Framework of Outcomes for Young People³:

- Communication
- Confidence & agency
- Planning & problem solving
- Relationships & leadership
- Creativity
- Resilience & determination
- Managing feelings

We conclude that the provision of youth work delivered via local commissioning and supported by LJC's has the potential to make a powerful positive influence on young people's lives.

5.3 In **appendix 2** we consider in more detail the extent to which awards made to over 70 different providers in support of 93 different projects are responding to and meeting local needs⁴, and this is summarised below:

• Local needs are being fully met	38	41%
• Local needs are being partially met	43	46%
• Local needs are not being met	12	13%

In making this subjective assessment we have referred to guidance published on the Shropshire Safeguarding Children Board's web site⁵, which applies the following thresholds:

Universal - Children with no additional needs and where there are no concerns. Typically, these children are likely to live in a resilient and protective environment where their needs are met. These children will require no additional support beyond that which is universally available.

Early Help - Children needing some additional support without which they would be at risk of not meeting their full potential. Their identified needs may relate to their health, educational, or social development, and are likely to be short term needs. If ignored these issues may develop into more worrying concerns for the child or young person. These children will be living in greater adversity than most other children or have a greater degree of vulnerability than most if their needs are not clear, not known or not being met.

³ A framework of outcomes for young people, The Young Foundation, July 2012

⁴ Children in need are defined in law as children who are aged under 18 and:-

- Need local authority services to achieve or maintain a reasonable standard of health or development
- Need local authority services to prevent significant or further harm to health or development
- Are disabled

Children's Act 1989

⁵ Multi Agency guidance on Threshold Criteria to help support Children, Young People and their Families in Shropshire, Shropshire Children's Safeguarding Board, March 2017

http://www.safeguardingshropshireschildren.org.uk/user_controlled_lcms_area/uploaded_files/Threshold%20document%20-%20Accessing%20the%20right%20service%20at%20the%20right%20time.docx.pdf

We recognise that this definition of early help / need “sets the bar” very high in the context of a review of the delivery of universal youth activity provision.

From this assessment we conclude that most projects supported through the local commissioning process are meeting or partially meeting local need.

Where our assessment suggests that funding isn’t meeting local needs it tends to be related to established voluntary youth clubs, who are being supported with the purchase of equipment or to put on additional activities. We are not suggesting that the activities that this funding supports aren’t valuable, but questioning its impact on young people with identified needs.

It is also noteworthy that significant “rurality” funding allocations relate to funding in areas that have historically not been directly supported by the Council to provide youth activities, and that have a reasonably well developed voluntary sector, supported by the Council’s infrastructure support provider.

We conclude that there is a need to review geographical targeted funding including its purpose and how much should be allocated. The outcomes of this work will be reported back to Scrutiny later in 2017.

5.4 Review of different delivery options

In [appendix 3](#) we have briefly reviewed a number of different potential delivery options for the future commissioning and provision of youth activities. This review has been informed by learning that we have taken from the existing commissioning of youth activities, visits to colleagues in Worcestershire and Staffordshire and from discussions with Youth Focus West Midlands⁶.

Alongside this we have also considered a number of different funding options for geographically targeted support:

	Strengths	Weaknesses
a. Current level of funding for targeted support	<ul style="list-style-type: none"> • Supports over 70 different providers and nearly a 100 projects • Potential to distinguish between targeted support to a few areas via a limited number of contracts and the implementation of a flexible small grant scheme aimed at voluntary sector providers • Potential to match fund local partners contributions and to encourage sustainable provision • Positive commissioning role for LJsCs 	<ul style="list-style-type: none"> • Not all monies are necessarily responding fully to “local need” • Some monies are being used to enhance existing provision rather than to support new provision or provision that might otherwise fail • Time consuming processes and administration
b. Reduced funding available for targeted support	<ul style="list-style-type: none"> • Would focus provision to areas and projects that most respond to local need (based on a revised funding formula) • Potential for a reduced number 	<ul style="list-style-type: none"> • Current spread of support would be significantly reduced with potential adverse impact on young people • Loss of local “goodwill”

⁶ Youth Focus West Midlands is one of seven regional networks across the country that are supported by the Centre for Youth Impact, which has a national remit.

	of funding arrangements with a limited number of provider experts, potentially saving time consuming administration	
c. No funding available for targeted support	<ul style="list-style-type: none"> Provides a significant budget saving 	<ul style="list-style-type: none"> Potentially poorer outcomes for young people in some areas Potential knock on adverse impact to early help and statutory services Statutory provision requirements potentially compromised Diminishment of role of LJC's as "local commissioners"

5.5 From our review it is clear that there are "credible" alternatives to the way that we organise and commission youth activities in Shropshire, and to the way that monies are allocated in support of universal and targeted provision. We have concluded that key future considerations within the future design of the provision of youth activities should include:

- 1 Fully integrated tie in between universal support, targeted support and early help provision.
- 2 Within the Council's local commissioning role a focus on:
 - Targeting resources to young people with the greatest potential need within the context of providing better outcomes for young people via service contracts
 - Support for new youth club provision or regular provision that would not otherwise take place, rather than support for existing clubs.
 - Support for "youth work"⁷ rather than youth activities
- 3 The development of a mature "provider market" able to offer "professional youth work" support
- 4 The ongoing development of the voluntary and community sector to provide universal access to every child in Shropshire; as part of this work there could be an opportunity to support the voluntary sector via a "small grant scheme"
- 5 Recognition of an ever diminishing Council funding envelope
- 6 An approach that maximises safeguarding considerations and provides clear referral pathways
- 7 An approach that proactively involves young people in the design and evaluation of activities at both a local and strategic level
- 8 An approach that maximises local resilience and sustainable youth club provision. In providing support the Council's aim should be to encourage local sustainable provision that responds flexibly to local need and circumstances, while recognising the role of the Council as an enabler and facilitator.

⁷ Youth work takes a holistic approach with young people. It starts where they are at. It builds resilience and character and gives young people the confidence and life skills they need to live, learn, work and achieve. Youth work offers young people safe spaces to explore their identity, experience decision-making, increase their confidence, develop inter-personal skills and think through the consequences of their actions. This leads to better informed choices, changes in activity and improved outcomes for young people. National Youth Agency <http://www.nya.org.uk/careers-youth-work/what-is-youth-work/>

We plan to carry out a short term review of funding options for the local delivery of youth activities (see 5.4). The outcomes of this work will be reported back to scrutiny later in 2017.

With an eye on the longer term we plan to work with a broad range of partners over the next 18 months to develop an integrated approach to the provision of universal and targeted youth activities within the context of wider review of early help provision; this timescale aligns with the remaining period of the current infrastructure support contract.

5.6 The interest of potential “strategic partners” in supporting the ongoing provision of youth activities

We have reviewed opportunities to develop a broad partnership based approach that supports the provision of youth activities within areas and communities of the greatest need. In opening up these conversations our premise is that the provision of good youth work to young people with identifiable need will support better outcomes for the individual and less subsequent pressure on more expensive health, social care, criminal justice and education provision. Potential partners include:

- Criminal Justice System;
 - Police & Crime Commissioner
 - Local Policing Teams
 - Youth Probation Service
- Bronze Level Tasking
- Clinical Commissioning Group
- Public Health
- Social Care
- Education & Learning
- Schools including Academies
- Early Help Services
- Strengthening Families
- Housing Associations

The limited feedback that we have received acknowledges the value of youth work and in some instances references funding being provided at a local level to support specific organisational outcomes.

We conclude that at the present it may be difficult to secure additional support linked to general outcomes, including financial, at a county wide level. This is an area of work that would benefit from further consideration within the context of the development of shared outcomes, the provision of county and local intelligence, and an integrated approach to the provision of early help.

We believe that that there are opportunities’ for working with organisations at a local level or linked to specific thematic areas of activity to provide “additionality”. In the latter respect the role of parish and town councils in supporting local provision is acknowledged. At the time of writing at least ten town and parish councils are providing some support and more are planning to do so in the future.

5.7 *In developing conclusions and recommendations for future provision we are aware that we have not sufficiently engaged with young people at a strategic commissioning level, and that there is not an established participation*

infrastructure. The outcomes of this work will be reported back to Scrutiny later in 2017.

6.0 Conclusions and recommendations for future provision

6.1 Our review confirms that the following key points should underpin the Council's overall approach to the commissioning of youth activities:

- Universal offer - The Council's aim is to ensure that as many young people aged 10 to 19 (24 for those with learning difficulties) as possible, can access a wide range of activities after school, at weekends and in school holidays. These activities are known collectively as Youth Activities and their purpose is to support young people's well-being, development of personal and social education and preparation for adulthood.
Visit: <http://www.sya.org.uk/>
- Targeted offer – Alongside support for universal provision, targeted support will be provided to communities of young people with the greatest need. Targeted provision will be part of Shropshire's "Early Help Offer" for young people.
Visit: <http://new.shropshire.gov.uk/early-help>
- The provision of youth activities will contribute to the following outcome areas in the Shropshire's Children, Young People and Families Plan 2014:
 1. Ensuring all Children & Young People are safe and well looked after in a supportive environment
 2. Narrowing the achievement gap in education & work
 3. Ensuring emotional wellbeing of Children & Young People by focusing on prevention and early intervention
 4. Keeping more Children & Young People healthy and reducing health inequalitiesVisit: <https://shropshire.gov.uk/media/1216935/Shropshire-CYPF-Plan-2014.pdf>
- The active participation of young people in informing key decisions and the review of activities.

6.2 We have concluded that there may be an opportunity to reduce funding in support of geographical targeted provision and to target this to those areas where intelligence, hard and soft, has indicated that the "specific needs" of young people are the highest.

It is not anticipated that the withdrawal of grant funding from existing youth clubs would result in clubs closing. Some existing "rurality" funding allocations relate to funding in areas that have historically not been directly funded and that have reasonably well developed voluntary sector providers. Voluntary sector providers will continue to be supported by the infrastructure support partner.

However, we note that the provision of small grants to voluntary sector providers provides a potentially important opportunity for them to enhance their existing activities, to "invest" in capacity and to match further funding. We conclude that in the event of this support continuing it should be provided within the context of a "small grant scheme" separate to the targeted support.

We have concluded that future funding support, however this is provided, should encourage partner contributions, particularly where this can provide additional value, for example by the provision of additional youth clubs, support for the development of volunteer qualified youth workers and young leaders, the development of local youth forums and the provision of holiday activities.

- 6.3 We propose that the existing level of funding for this work, £234,950 pa, is committed until the end of March 2018 (it is already committed to the end of December 2017). This will allow time for a review of future funding to be taken with a view to introducing any changes from April 2018, with further potential revisions from April 2019 within the context of a wider review of early help provision in Shropshire.

<p>List of Background Papers (This MUST be completed for all reports, but does not include items containing exempt or confidential information)</p> <p>Future vision for youth support services in Shropshire, Cabinet, 8 December 2010 Shropshire Children's Trust Children, Young People and Families Plan 2014 Changes to Youth Services, Young People's Scrutiny Committee, 30 April 2014 Future Commissioning and provision of youth activities, Portfolio Holder Decision, 2 July 2014 Update – Future Commissioning and Provision of youth activities, Children & Young People's Scrutiny Committee, 22 October 2014 Local Joint Committees – Update on youth commission and boundaries, Cabinet, 10 December 2014 Youth Commissioning Update, Children & Young People's Scrutiny Committee, 24 June 2015 Delegation of the responsibility for the commissioning and delivery of youth services within Shrewsbury to Shrewsbury Town Council and recommendations for Broseley Youth Club, Cabinet, 29th July 2015 Support for Youth Activities update, Young People's Scrutiny Committee, 4 November 2015 Support for Youth Activities update, Young People's Scrutiny Committee, 3 February 2016 Proposals for the future commissioning of youth activities within the context of reduced funding, Cabinet, 19 October 2016 Proposals for the creation of a Task & Finish Group to consider the local commissioning of youth activities, Young People's Scrutiny Committee, 14 December 2016</p>
<p>Cabinet Member: Cllr David Minnery – Portfolio Holder for Children and Young People</p>
<p>Local Members: All Members</p>
<p>Appendices: Appendix 1 – Locally Commissioned Youth Activities, Social Return on Investment Appendix 2 – Review of the Impact of Youth Activity Providers Appendix 3 – Review of Different Delivery Option</p>

Appendix 1

Locally commissioned youth activities

Social Return on Investment

23 03 17

Facts and figures

General:

£234,950 per annum of funding allocated across eighteen Local Joint Committee Areas; has allowed additional funding to be secured to supplement the club programmes, for example from the Everybody Active Everyday programme, town councils and the Jane Higginson Trust

Local Joint Committees, Shropshire Council members working with town and parish councillors, have involved young people and stakeholders in conversations to establish how monies are spent in support of better outcomes for young people.

Young people:

Awards are making a positive difference to the lives of young people

At the end of the autumn term over 360 individuals had attended 11 weekly youth clubs run by the Shropshire Youth Association with an average attendance of 17 young people per session.

At the end of the autumn term 295 had benefited from 6 weekly youth clubs and detached work run by Shrewsbury Town Council, with an average attendance of 19 young people per session; the development of a new Youth Forum and support for alternative curriculum, mentoring and groups work sessions have also been positive development for young people in Shrewsbury

Providers:

Over 90 awards have been made to over 70 different providers. Awards range from small grants of less than £200, for example, for the purchase of equipment by community organisations, to large contracts to established youth activity providers; awards are supporting increased community capacity and resilience

New youth service established by Shrewsbury Town Council within a formal delegation agreement; supports provision that is responsive to local need and offer the potential for greater engagement from the local community

Shawbury Youth Club managed by volunteers with no requirement for further funding support from Shropshire Council

Broseley Youth Forum, with initial one off match funding support from Shropshire Council, has been able to sustain a popular local youth club

Funding support provided to Shropshire Youth Association to run 11 youth clubs in 8 different location helps to cross subsidise infrastructure support

Youth Centres:

Four Shropshire Council owned youth centres – Market Drayton, Pontesbury, The Grange, and Monkmoor - transferred or in the process of being transferred to new community organisations including town / parish councils, schools and local charities

Case studies

Youth partnerships, youth clubs & providers:

Craven Arms Area Youth Group

In the last financial year, £2,500 of funding was granted via the Shropshire Council local commissioning budget for the girls group, holiday activities/youth club and outreach sessions for Craven Arms. The Shropshire Council funding has acted as starter funding to enable the Craven Arms Area Youth Partnership to bring in a further £6,000 through successful applications to the Town Council and Police and Crime Commissioner, plus in kind room hire from the South Shropshire Furniture Scheme. This demonstrates significant value for money.

This overall funding package has enabled the following activities to take place:

- Re-establishment of the previously Shropshire Council funded Girls Group, now run by local volunteers, at a fraction of the cost (x 26 sessions per year) with 8 – 13 young people attending each session*
- Informal football sessions with qualified workers (x 30 sessions per year) with between 20 and 30 young people attending each week.*
- Outreach and drop in sessions with qualified youth workers (x 45 sessions per year) between 15 and 35 young people engaged with each week*
- 1 x weekly holiday activity at low cost for each week of school holidays for between 8 and 30 young people depending on the activity.*
- Subsidised activities (half price) at the Shropshire Hills Discovery Centre for families within a 5 mile radius of Craven Arms*

In addition LJC funding has supporting three locally based community organisations directly with funding to deliver services and activities, through a very longstanding and robust local youth partnership.

Broseley Youth Club

Following the redesign of youth services and the development of the commissioning model for youth activities, Broseley Youth Club faced permanent closure.

Broseley Youth Partnership, with initial one-off match funding from Shropshire Council, were able (after a short time of closure) to re-open the club and to commission SYA to continue to run youth sessions for a further four months. During this time, sixty-eight different young people attended the youth club with an average attendance of between thirty-five and forty-eight each week.

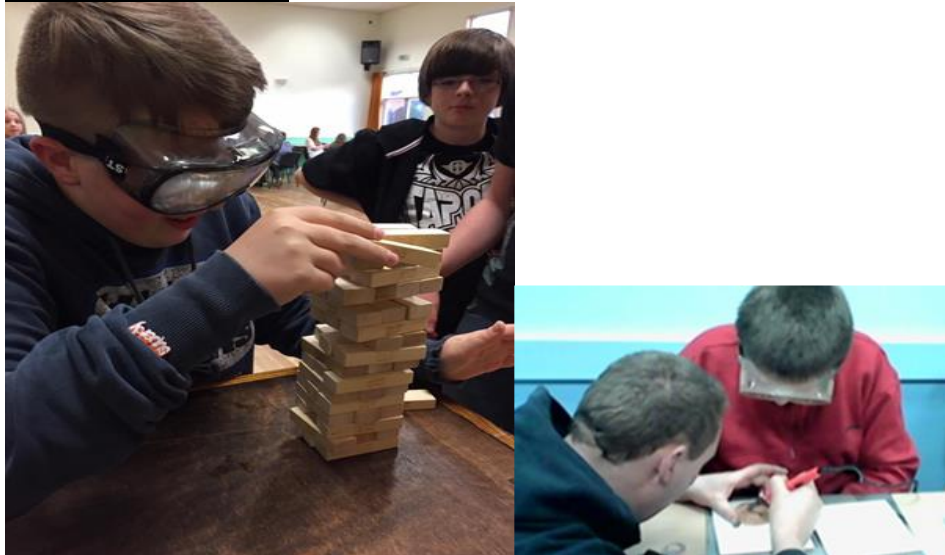
In the meantime, the Partnership supported the club by setting up a Sub-Committee who took on the management role and successfully applied for further additional

funding to local charities. The Partnership continued this support until a new Youth Club Management Committee was eventually set up.

Since then, the club has gone from strength to strength. They have successfully secured funding from the Police Crime Commissioner that will cover staffing costs for 2017 and have secured funding for equipment and activities from Much Wenlock and Shipton LJC and the Lottery. More recently as part of the public health campaign "Everybody Active, Every Day", the club were one of nine projects voted for by the local community to receive funding to encourage physical activity. This money will pay for a youth sports worker to run dedicated physical activity sessions that will be in addition to what is currently on offer.

To date, 28/30 young people are attending Broseley Youth Club each week with new members joining all the time. Four senior young people are now ready to train as volunteers and funding is secure until March 2018.

Shawbury Youth Club



Through the Local Youth Commissioning process it was identified that additional youth activities were needed in Shawbury. Initial issues regarding a suitable venue were overcome and funding was awarded to Shropshire Youth Association for a youth club to be held once a week at the village hall supported by two paid youth workers in the first term dropping to one thereafter.

There was an overwhelming response to the new club with 43 new registered members and 4 volunteer helpers during the first 5 weeks. This was a fantastic response which confirmed our consultation results.

Over the following months the volunteers gained their level 2 qualification in youth work and they have just completed the level 3 with SYA. With such strong volunteer support it soon became clear that the club could run as an independent voluntary club. A committee was formed, a bank account set up, then with SYA guidance all the relevant paperwork/policies were put in place. SYA withdrew weekly management of the club during the summer term 2016.

As a result of the hard work and dedication of the volunteers they all received a Commitment to their Youth Club Award at the SYA Awards Ceremony and they are working towards the SYA Gold Award which evidences the training of the volunteers and the commitment to the community. Five young people from the group have also

attended the SYA young leaders training which has helped them gain the skills to run workshops within their youth club.

There are approximately 40 young people regularly attending each session, taking part in a variety of activities and educational workshops, allowing young people to learn new skills and help to make informed choices.

Shawbury Youth Club is an excellent example of how with a little funding, initial support from professionals and local volunteers what seems the impossible can be achieved!

Three Parishes Youth Forum

The Three Parishes Youth Association was established in 2010 to bring together the voluntary run youth clubs in the three parishes of Gobowen, St Martins and Weston Rhyn. The main aims of this association were to enable the sharing of resources and to generate volunteers by offering mentoring opportunities. It was felt that a partnership, offering links between the youth providers in the area would support the overall objectives for young people living in the area. Since this time, the association has lost its voluntary led youth clubs in Weston Rhyn and Gobowen. We are in the process of re-energising the association, inviting new providers who currently support youth activities such as Fusion Arts, Fencing and TNS into the partnership. We are aware that there are a number of activities run for young people in in Gobowen and St Martins (Scouts and Girl Guiding) alongside activities at community centres and local sites, for example dance and fishing, that could also be engaged through this partnership.

The Three Parishes Youth Association will, in partnership and agreement, with the Selattyn, Gobowen, St Martins and Weston Rhyn Local Joint Committee, host a small community chest fund, to support activities and projects for young people aged 10- 23 in line with Shropshire's Youth Commissioning aims) across the three parishes. The aim of activities will be to meet the objectives of the original brief that the LJC had for supporting existing grassroots activities as well as bringing together youth providers who will need to think about long-term sustainability. St Martins Youth Club, as a lead partner within the 3PYA, have years of experience in delivering youth activities and engaging with young people. We are keen to develop the partnership with those that are delivering at the coalface.

The partnership opens up an opportunity for strong external funding bids and is recognised as one way of leveraging support. External funders are increasingly positive about bids that demonstrate a number of groups working together.

This approach will enable a number of new providers to join an existing association, whilst open up opportunities to share knowledge, approaches and practices and encourage shared resources over the long term. We will also have further opportunity to develop the voice of young people within the partnership. It is early days but we hope that the development of the Three Parishes Youth Association will enable a positive way forward.

Young Shrewsbury

Young Shrewsbury was established in January 2016 by Shrewsbury Town Council. Shropshire County Council commissioned the Town Council to develop the service through a legal delegation agreement, the first of its type in Shropshire. A full time Community Development Officer is employed who manages a team of 16 part time youth workers; in a short space of time a number of projects have been developed across the town in response to young people's needs. Cross agency collaboration has been the key to the development of Young Shrewsbury, with projects such as the

town centre youth café only made possible by teaming up with local charities such as The Hive and youth organisations like Ramped to pool resources and work together to provide more to young people without impacting on the budget.

Young Shrewsbury currently run six different open access youth projects which include a town centre pen access Youth Café. This is a venture that is widening the reach of contacts that young Shrewsbury is making with young people from all over the town, and offers a solution to many of the young people who come to the town centre to socialise after school or college. The Youth Café tends to offer arts based activities such as a free cinema club. Young Shrewsbury also provides one senior youth club, four junior clubs and a detached youth project where we work on the streets with young people who do not access our indoor clubs. Young Shrewsbury has also recently started to support a further two projects in the voluntary sector by providing staff in order to ensure that the clubs are able to remain open, when they have been unable to find solutions elsewhere.

Open access youth projects provide all young people aged between the ages of 11-19 with somewhere that they can go to relax, meet friends, learn new skills and gain new experiences. There is a programme of activities each week at every club that is developed by the young people who attend. Our open door approach means that the relationships that are developed between the staff and young people are voluntary, making the interactions quite unique and allowing young people to feel more relaxed and talk more openly than they might elsewhere. This has often meant that youth work staff are able to approach, and work around some more sensitive topics that may otherwise not be addressed. Equally this approach provides young people with another platform in which they feel comfortable to open up, and sometimes make disclosures about things that are going on in their lives. This has meant that Young Shrewsbury has been able to respond appropriately and effectively to a number of safeguarding issues, which may otherwise not have been identified elsewhere.

Young Shrewsbury also provides a number of other services to schools, colleges and other organisations who work with young people such as the National Citizenship Network. These services include an alternative curriculum programme for young people who struggle to access mainstream education, one to one mentoring services and a variety of social education workshops covering topics such as body image, healthy relationships, drugs and alcohol and a number of other issues facing young people today. These services have been developed by drawing on the skills and experience within the staff team, and have been key to securing extra funding for Young Shrewsbury since early 2016.

Young Shrewsbury have also been successful in providing a number of different activities for young people during the school holiday period. Some of these activities have included disc golf, an alternative Olympics, kite making workshops, floristry and a number of other opportunities. Last summer we were successful in securing funding from Bronze Level Tasking which allowed us to provide an angling project in the north of the town. The project saw 12 young people who had been identified as being involved with antisocial behaviour take part in four professionally coached angling sessions, which gave them the skills needed to understand the basics of the sport. Participants who completed the course (every one of them) were rewarded with all of the licences, and basic equipment needed so that they were able to continue angling themselves after the course had completed, in the hope that this would divert them from antisocial behaviour. In response to the interest that the project received, Young Shrewsbury are currently working with Energize to develop a youth angling club in the town, to ensure that those youngsters and future participants who want to develop their angling skills can continue to access support.

Young Shrewsbury has continually listened to young people, and adapted and evolved the way in which we work to try and meet their needs. One way that we have managed to do this is by setting up a Youth Forum. The forum is made up of 10 young people aged between 11-19, who primarily meet to organise and deliver events and activities for their peers. An example of one of their events is the Christmas concert that they organised at The Hive Youth Café, which saw them recruit and organise 5 different acts including a band, ukulele trio and solo artists. The acts who were all young people themselves, came to play at the event which was a great success. The forum have also been a 'go to' group for a number of consultation exercises that have been undertaken, and are often asked to undertake consultation for other local agencies, such as the Shropshire Wildlife Trust, who require young people's opinions for specific projects. We believe that consultation is the key to working effectively with young people, and will continue to listen to the young people who we work with in all areas. We will always adapt and develop our service to ensure that we move with the times and stay in touch with what young people needs are, and are able to respond effectively to them.

Youth Activities and events:

The Battle of the Bands event, Cleobury Mortimer

Cleobury LJC receive £3,000 to provide youth activities in the Cleobury area. The allocation of the funding is the responsibility of the Cleobury Youth Partnership who issue grants to support activities for young people in their area. In 2016 a grant of £500 was allocated to the Sports and Social club, to help with the costs of running a junior Battle of the Bands event paying towards a professional stage, sound system and also towards the prize for the winning band. The event was held on a Saturday afternoon in the summer holidays and local young bands had the opportunity to play on a large stage to a big crowd – for some of the groups this was their first time playing to a big crowd. The event was watched by approximately 150 young people and was judged by 4 independent judges who awarded the group, 15 Million Voices, the top prize of a session in a recording studio. The group have since written and recorded their own material and will be playing again, if funding allows, for there to be a 2017 Junior Battle of the Bands.



Young people:

Detached youth work in Craven Arms 2016/17

31 Young people aged 12-19 have participated in organised football sessions in the Community Centre and outreach/detached sessions each week. There is a core group of 12 young people who regularly come to sessions, many of these were served lengthy bans from the Community Centre where the youth activities are based. The group have been involved in offering ideas for the Everybody Active programme – which secured additional funding for youth activities, a local youth consultation and local action plan, participation on a political speed dating event attended by local decision makers including Philip Dunne MP; as a result 3 young people have volunteered to share their action plan with members from Craven Arms Town Council.

Young people have been encouraged to take on responsibility and help to design future activities. The group are looking at practical ways of addressing some of their needs including improving their relationship with the local community by changing perceptions of young people.

HB aged 14, talked about his experience of the sessions. “I’ve been excluded from school for about a year now and although I go to the Tuition, Medical and Behaviour Support Service (TMBSS) Education centre in Ludlow I feel I need to be involved in something that is positive. I’ve really enjoyed the sessions, it’s a great way to socialise and make new friends. I’ve been in trouble in the past and still do occasionally but it gives us something to do, I’d definitely be in more trouble without these sessions. They have helped us get talk to other people in the community and to chat about the things that affect us. Things are slowly changing for the better for us”.

Young Shrewsbury, January 2017

B was referred to Young Shrewsbury’s new small group work session aimed at young men in September 2016. The aim of the group is to provide young men with the opportunity to engage in activities alongside positive male role models. There is a distinct lack of male role model in JB’s life, and he has had a variety of issues as a result of different family matters.

JB had been involved with EnHanse for some time, and had a keyworker assigned to him following a decline in his behaviour at school due to some family issues. His key worker indicated in his latest report that JB had made significant improvements to his behaviour since starting the group work project. In the most recent report he stated,

“This term JB has been undertaking extra curricular/ vocational activities with Adam Purnell of Shrewsbury Youth Service- ‘Young Shrewsbury’. Every Wednesday PM JB has been working with Adam and another student undertaking vocational and life skills. Josh has undertaken cooking and he had a day trip to Birmingham. JB has sited this support as a significant factor for his change in attitude and approach and his overall learning experience at Shrewsbury Academy”

Since the report JB has ceased involvement with EnHance who were happy for him to continue to be supported by Young Shrewsbury. Shrewsbury Academy are very pleased with this arrangement, as is JB’s mother who are both delighted with his recent progress and improvements to behaviour at home and in school.

Shawbury Youth Club, January 2017

A young person has just moved to the village and a parent has commented how this has helped his transition as he has made new friends so goes out in the community. She said the activities that are on offer within the session has meant that they are

mixing with different people, which has helped them and they really look forward to coming.

Whitchurch Senior Youth Club, January 2017

We had t-shirt designing as an activity for the evening and one young man spent all evening designing his t-shirt and was really proud of it at the end of the session, this then led on to him discussing his hopes for the future, the youth workers were able to discuss his options for the future, which built his confidence and self-esteem. They were also able to discuss other art projects they could do at youth club to encourage an activity he enjoys.

When his parent came to collect him we were able discuss it with her and she gave him praise for his achievement which left the young man feeling very pleased.

Ludlow Junior Youth Club, January 2017

We have had a young lady train as a young leader. Instead of leaving youth club as she would have been too old she has stayed on and completed the Young Leader Training last October 2016. She now attends each week and help's in the sessions. She is growing in confidence and skill. The younger young people enjoy having her in the sessions and we are hopeful that some younger ones will follow her and train as young leaders too.

Bridgnorth Seniors youth Club, January 2017

We have spent a lot of time supporting / refereeing 4 'friends' who attend Oldbury Wells School – at times in the past they have all been upset by things said or done by the others and have all been the perpetrator of the name calling and fighting – no one of them is treated any worse than the others. But their behaviour was taking up a lot of the youth workers time every week and effecting the flow of the session and the enjoyment for the other young people who attend.

The youth workers discussed what the best options would be and spoke to the boys together explaining that their behaviour was not acceptable and would result in them having to take it in turns to come if they continued – we made suggestions on how to manage their behaviour, how to treat others how you would like to be treated etc. and in the main the behaviour of 3 of them has greatly improved.

The benefits of youth work

The benefits of youth work, unite the union, March 2010

Brings together some of the latest thinking on the importance of youth work and youth workers

A framework of outcomes for young people, The Young Foundation, July 2012

Highlights and evidences the importance of social and emotional capabilities to the achievement of outcomes for young people

Youth work: A systematic map of the research literature, Dept. of Children & Youth Affairs, Irish Government, 2013

The map identifies 175 studies that provide empirical research evidence on the impact of youth work, 93 of which are evaluations of impact, on the lives of children and young people aged 10-24 years.

Social and economic value of youth work in Scotland: initial assessment, YouthLink Scotland, Hall Aitken, January 2016

Provides a comprehensive assessment of the social value of youth work. This approach can be used to help quantify the impact of youth work in Shropshire in terms of social value.

The report looks at lots of measures, rejects some that aren't relevant and others that weren't robust enough and concluded that a social return on investment value of between 2:1 and 15:1; the investment figure includes the value of volunteer time.

<http://www.youthlinkscotland.org/webs/245/documents/Full%20Report.%20Social%20and%20Economic%20Value%20of%20Youth%20Work%20in%20Scotland.pdf>

Centre for Youth Impact

A community of organisations working together to progress thinking and practice around impact measurement in youth work and services for young people. Includes a range of resource on topics such as Designing for impact, Putting impact into practice, and Planning your evaluation

<https://www.youthimpact.uk/about-us>

Appendix 2

Review of the impact of youth activity providers

22 March 2017

Background

Vulnerability can mean different things to different people. Our definition is:

Vulnerable children are children who are at significant risk of harm to their wellbeing now and into the future as a consequence of the environment in which they are being raised and, in some cases, due to their own complex needs.

Environmental factors that influence child vulnerability include not having their basic emotional, physical, social, developmental and/or cultural needs met at home or in their wider community.

These are the children who, despite the huge public investment in health, education and welfare, remain at the greatest risk.

New Zealand Government, White paper for Vulnerable Children

Children in need are defined in law as children who are aged under 18 and:-

- Need local authority services to achieve or maintain a reasonable standard of health or development
- Need local authority services to prevent significant or further harm to health or development
- Are disabled.

The local authority must keep a register of children with disabilities in its area but does not have to keep a register of all children in need.

Hierarchy of provision

- Statutory Services – Social work, juvenile justice system, health services, education
- Early Help – CAMHS, TYS, TMHS, local Offer, SEND, etc.
- Targeted support to groups and individuals of highest need – Special needs groups, LGBT, young carers
- Targeted support to geographical areas of highest need – local commissioning of youth activities

- Universal support for voluntary, community and faith organisations – Youth Infrastructure Support contract

Needs scores

Specific Needs = 0.07 (Albrighton) to 2.48 (Shrewsbury); cut off above 0.29 (Wem & Shawbury)

Rurality (10-19 yr olds per sq mile) = 6.2 (Bishops Castle) to 586 (Shrewsbury); cut off below 26.0 (Ellesmere)

LJC Area	Funding allocation 2016/17		Award		Are needs being met?		
	Rurality funding (Score)	Specific Needs Funding (Score)	Provider	Activity	Fully	Partially	Not at all
Bishop's Castle	£3,000 (6.2)		Worthen Youth Club	Two "PGA style" summer holiday activities		√	
			Bishops Castle Duke of Edinburgh Scheme	Purchase of camping and outdoor equipment			√
			St Johns Church Youth Group, Bishops Castle	Day trip activities to Shrewsbury and purchase of equipment		√	
			SpArC Theatre (in collaboration with 2Faced Dance Group)	Fortnightly dance classes at SpArC , aimed at young boys	√		
			Bishops Castle Youth Club	Six weeks of outreach work with			

			[Irene Stelfox] Bishops Castle Junior Football Club Bucknell Parish Council AMP project	young people in Bishops Castle to identify what activities they would like delivered in the future; Town Council is precepting to support subsequent deliver of activities Purchase of new kit Establishment of a new youth club Organisation of music performance events	√ √ √		√
Bridgnorth	£1,500	£10,120 (0.31)	Shropshire Youth Association	Two youth club sessions a week for juniors and seniors at Bridgnorth Youth Centre; detached outreach work	√		
Cleobury Mortimer	£3,000 (15.9)		Cleobury Mortimer District Girl guiding South Shropshire Youth Forum St Mary's Youth Project Cleobury Sports & Social Club	Purchase of tents for camping/outdoor activities. Cleobury Park clean-up for activity use; music and barbecue event. Activities at youth drop-in centre, The Hub Staging of the Junior Battle of the bands at the fun day	 √ √ √		√
Craven Arms	£3,000		Craven Arms Area Youth Group	Provision of holiday activities following	√		

	(9.1)		working with South Shropshire Youth Forum as the delivery partner	closure of youth club due to poor attendance			
			Craven Arms Area Youth Group working with South Shropshire Youth Forum as delivery partner	Targeted outreach work in the vicinity of Craven Arms Community Centre to seek to address emerging ASB issues.	√		
			Grow, Cook, Learn	Free Forest School sessions: use of tools working with wood and camp fire at Shropshire Hills Discovery centre		√	
			South Shropshire Gymnastic Club	Coach to gain higher level qualification to continue coaching		√	
			Empathy Family Friendship Group	Purchase of equipment for additional needs group		√	
			South Shropshire Furniture Scheme	Holiday activities at Craven Arms Community Centre		√	
			Flames Netball	Taster sessions and tournaments		√	
			Grow, Cook & Learn	In support of Craven Arms Girls Group expenses including room hire	√		
			Grow, Cook & Learn	Fun Health Day		√	
Ellesmere	£3,000 (26.0)		Ramped CIC	Run a mobile skate park with BMX bikes, skateboards and scooters		√	

Gobowen, Selattyn, St Martin's & Weston Rhyn		£12,120 (0.37)	Fusion Arts	New weekly youth club session in Weston Rhyn	√		
			TNS in partnership with Fusion Arts, Oswestry Fencing Club, and Tom the Apple Man	Weekly youth sessions in St Martins and Gobowen; multisport holiday activity sessions; activities in Weston Rhyn and Gobowen	√		
			Three Parishes Youth Association	A grant pot to support activities for young people in the three villages		√	
Highley & Chelmarsh	£1,500 (14.7)		Severn Centre Trust	Summer holiday activities in Chelmarsh.	√		
			Highley Welfare Junior Football club	Purchase of goals, etc.		√	
			Severn Centre Trust	Additional swimming lessons and the development of a swim club affiliated to Northgate Swimming Club		√	
			Severn Centre Trust	Summer holiday activities in Highley	√		
			Severn Centre Trust	School holiday activities in Highley and Chelmarsh including team fitness taster day	√		
			St Marys Church	Support for Friday Event Youth Club; training for a young leader and the purchase of equipment		√	
			Highly Junior Cricket Club	Purchase of equipment		√	

Loton, Longden, Ford & Rea Valley	£3,000 (21.3)	£13,630 (0.42)	Shropshire Youth Association	Weekly youth club sessions in Minsterley and Westbury	√		
			Nesscliffe Parish Council	On-going weekly youth club sessions in Nesscliffe		√	
			Hanwood Parish Council	On-going weekly youth club sessions in Hanwood.		√	
			Ford Parish Council	On-going weekly youth club sessions in Ford.		√	
Ludlow		£10,850 (0.33)	South Shropshire Youth Forum	Detached youth work on a Friday evening within the town for older young people	√		
			Shropshire Youth Association	One youth club session a week for juniors at Ludlow Youth Centre	√		
			Shropshire Youth Association	One youth club session a week for seniors at Ludlow Youth Centre; stopped and engagement with young people carried out to establish future provision	√		
			Ludlow and Area Youth Partnership	Funding for development of youth activities for seniors within Ludlow	√		
Market Drayton		£24,060 (0.73)	Shropshire Youth Association	Two youth club sessions a week for juniors and seniors at Market Drayton Youth Centre.	√		

			Maurice Chandler Sports Centre	Spin cycle classes		√	
			Norton in Hales Cricket Club	Cricket junior coaching		√	
			Market Drayton Town Council	Refurbishment of youth shelter			√
			Shropshire Youth Association	Football Tournament		√	
			Hodnet Parish Council	Purchase of recreation and play equipment			√
			Woore Tennis Club	Coaching to juniors up to 17 years		√	
			Woore Cricket Club	Refurbishment of outdoor nets		√	
			Child Ercall PC	Enhancement of play area			√
			Hodnet Parish Council	Wooden trail recreation equipment			√
Much Wenlock (& Broseley)	£3,000 (15.1)		Broseley Youth Partnership	To help progress a plan for youth activity, organise Young Entrepreneurs and a Youth Day and support the delivery (by SYA) of a weekly youth club in Victoria Hall	√		
			Much Wenlock Festival	Support for festival activities for young people including a scarecrow competition, song, music, dance and theatre culminating in a festival in June 2016	√		

			Much Wenlock Poetry Festival	Youth Inclusion Activities culminating in a performance in April 2016		√	
			Broseley Youth Club	Deliver interactive workshops around drug & alcohol awareness	√		
			Broseley Scouts	Residential adventure activity weekend		√	
			Shropshire Handball Foundation	Sporting activities festival		√	
Oswestry		£24,640 (0.75)	Fusion Arts	Provision of year round 5 hour 'youth café' sessions for 6 days a week within The Centre.	√		
			The Qube	Support for volunteers to run "Shared Reading" groups and to bring about positive changes for young people	√		
			Ramped CIC	To deliver youth activity in the Centre via a mobile skate park	√		
			Friends of the Centre Group	Play equipment		√	
Shrewsbury		£81,500 (2.48)	Shrewsbury Town Council	Delivering youth activities within Shrewsbury, including the appointment of a Community Development Officer, junior youth clubs in Monkmoor, Sundorne and Harlescott, and youth club in Meole	√		

				Brace; detached work; and the creation of a Youth Forum			
Strettondale	£3,000 (17.4)		Conover Parish Youth Club	Street dance classes over summer holidays.		√	
			St Laurence's Church after school	Purchase sporting equipment for sporting activity			√
			Rushbury Primary School Homework Club	Homework Club		√	
			South Shropshire Youth Forum	Delivering heritage and landscape activities.		√	
			Conover Parish Youth Club	Trips to Indoor bowling alley and climbing wall			√
			Cardington Kidz Club	Sport activities and drama workshop		√	
			Church Stretton Cricket Club	Purchase of equipment for under 16 teams			√
			Church Stretton Samurai RFC U15s	Purchase of equipment			√
			Church Stretton Music Festival	Showcasing youth talent		√	
			Dorrington Young Farmers Club	Promotion, subsidised trips, materials for competitions		√	
			Church Stretton School /	Community games day event		√	

			Community Games				
			Ignition CIC	Play in 2 days event		√	
			Long Mynd Archers	3 x taster sessions for young people		√	
St Oswald & Llanymynech	£3,000 (19.7)		Llanymynech Youth Club	Canoeing, multi-activities, ice skating, laser, pin-bowling.		√	
			TNS Get Active	Holiday multisport activities in several locations including Morda	√		
			Knockin and District Youth Club	Water activities at Paddlesport, Queens Head		√	
			Chloe Elizabeth Dance Company	Support for 2 dance classes a week in Pant	√		
			Llanymynech Guides and Senior Section	Purchase of camping equipment for girls aged 10 – 17			√
			Knockin & Kinnerley Cricket Club	Purchase of coaching equipment		√	
			Shared Reading Rural	Shared reading and discussion sessions in Morda Primary School	√		
			Morton Minors	Keyboard skills, music and singing		√	
			Oswestry Sports Forum	Local sports clubs grants		√	
Tern &	£3,000		Cound and District Tennis Club	Development of a tennis training wall		√	

Severn Valley	(11.6)			in support of youth development activities			
			Berrington Parish Council	Establishment of new weekly youth club	√		
			Bomere Parish Council	Establishment of new youth club	√		
Wem & Shawbury	£3,000 (25.9)	£9,450 (0.29)	Wem Youth Club and Shropshire Youth Association	Two youth club sessions a week in Wem and Shawbury	√		
			Loppington Youth Club	Purchase of resources and equipment in support of the development of new weekly activities		√	
			Myddle Youth Club	Purchase of resources and equipment in support of the development of new weekly activities		√	
			Shawbury Parish Council	Outreach work to address local behavioural issues	√		
			Wem Youth Club	Youth club sessions in Wem	√		
Whitchurch		£15,580 (0.47)	Shropshire Youth Association	Two youth club sessions a week for juniors and seniors at Whitchurch Youth Centre	√		
TOTAL					38 (41%)	43 (46%)	12 (13%)

Appendix 3

Commissioning of youth activity, Options analysis 07 April 2017

This review has been informed by:

1. Learning from the local commissioning of youth activities by Local Joint Committees
2. Visit to Commissioning Manager for Young People, Worcestershire County Council
3. Visit to Chief Executive, Staffordshire Council of Voluntary Youth Services
4. Discussion with youth focus west Midlands

Delivery option	Strengths	Weaknesses
1. Universal support via a youth Infrastructure Contract Targeted support for via local commissioning of youth activities through LJC's (i.e. the status quo)	<ul style="list-style-type: none"> • Meets Council statutory responsibilities and allocates resources in support of both universal and targeted provision • Targeted provision is responsive to local need • Targeted provision provides opportunity for local involvement of LJC's, Shropshire Council, town and parish council, stakeholder and young people, etc. in the design of local sustainable approaches • Grant monies support existing youth clubs to provide "added value" 	<ul style="list-style-type: none"> • Poor involvement of children and young people in strategic decision making • Targeted provision is not fully meeting local need • Bureaucracy in administering many small grants and contracts • Potentially fragmented approach to integrating universal, early help offers, special needs groups, social services, etc. • Commissioning responsibilities lie within two directorates
2. Cease supporting all local activity, universal and targeted	<ul style="list-style-type: none"> • Significant budget and resource saving 	<ul style="list-style-type: none"> • Failure to meet statutory requirements • Poor outcomes for young people • Potentials safeguarding and health and safety issues

		<ul style="list-style-type: none"> • Expensive early help and statutory interventions
3. Cease supporting targeted activity	<ul style="list-style-type: none"> • Provides opportunity to focus limited resources on building capacity within the voluntary and community sector via the infrastructure support partner • Budget and resource saving 	<ul style="list-style-type: none"> • Absence of “youth work” within areas of greatest need potentially leads to poor outcomes for young people and costly interventions
4. Cease supporting universal activity	<ul style="list-style-type: none"> • Provides opportunity to focus limited resources on targeting those most in need within an integrated early help approach • Budget and resource saving • Universal provision will not stop 	<ul style="list-style-type: none"> • Potentials safeguarding and health and safety issues • Capacity of the voluntary sector to provide universal access across Shropshire is compromised
5. Direct Council delivery	<ul style="list-style-type: none"> • Improved potential to apply resources flexibly in response to local circumstances • Reporting on outcomes and impact 	<ul style="list-style-type: none"> • Would require recruitment and employment of staff • The infrastructure to support direct provision no longer exists within the Council • Diminished opportunity to build a sustainable provider market • Diminished opportunity to build town and parish council capacity to support local provision, for example via legal delegation agreements.
6. Provision of full budget to a “partner organisation” to use to support both universal and targeted provision (informed by conversations with LJC’s)	<ul style="list-style-type: none"> • Reduction in in house commissioning resources • Use the “intelligence” and skills of the partners organisations to help focus 	<ul style="list-style-type: none"> • Very poor provider market in Shropshire • A cash percentage of the budget will be used to cover partner

	<p>resources where there is the greatest need</p> <ul style="list-style-type: none"> • Reporting on outcomes and impact • Increased opportunity to develop young people strategic review of provision 	organisation's overheads
<p>7. Provision of full budget to a "partner organisation" to directly deliver all activities, universal and targeted</p>	<ul style="list-style-type: none"> • Simplified procurement, contracting and monitoring arrangements • Improved opportunity for integration of activities 	<ul style="list-style-type: none"> • Reduced opportunity to support local providers and to build a market place.

Appendix 2

Review of funding in support of the provision of youth activities

20 June 2017

Background

At its meeting on 26th April 2017 the Young People Task & Finish Group confirmed a number of key considerations and design principles that should be used to inform the review of funding in support of the provision of youth activities.

Key **considerations** within the design of the provision of youth activities include:

- 1 Fully integrated tie in between universal support, targeted support and early help provision.
- 2 Within the Council's local commissioning role a focus on:
 - Targeting resources to young people with the greatest potential need within the context of providing better outcomes for young people via service contracts
 - Support for new youth club provision or regular provision that would not otherwise take place, rather than support for existing clubs.
 - Support for "youth work" rather than youth activities
- 3 The development of a mature "provider market" able to offer "professional youth work" support
- 4 The ongoing development of the voluntary and community sector to provide universal access to every child in Shropshire; as part of this work there could be an opportunity to support the voluntary sector via a "small grant scheme"
- 5 Recognition of an ever diminishing Council funding envelope
- 6 An approach that maximises safeguarding considerations and provides clear referral pathways
- 7 An approach that proactively involves young people in the design and evaluation of activities at both a local and strategic level
- 8 An approach that maximises local resilience and sustainable youth club provision. In providing support the Council's aim should be to encourage local sustainable provision that responds flexibly to local need and circumstances, while recognising the role of the Council as an enabler and facilitator.

The following **key points** should underpin the Council's overall approach to the commissioning of youth activities:

- Universal offer - The Council's aim is to ensure that as many young people aged 10 to 19 (24 for those with learning difficulties) as possible, can access a wide range of activities after school, at weekends and in school holidays. These activities are known collectively as Youth Activities and their purpose is to support young people's well-being, development of personal and social education and preparation for adulthood.
Visit: <http://www.sya.org.uk/>
- Targeted offer – Alongside support for universal provision, targeted support will be provided to communities of young people with the greatest need. Targeted provision will be part of Shropshire's "Early Help Offer" for young people.
Visit: <http://new.shropshire.gov.uk/early-help>

- The provision of youth activities will contribute to the following outcome areas in the Shropshire's Children, Young People and Families Plan 2014:
 1. Ensuring all Children & Young People are safe and well looked after in a supportive environment
 2. Narrowing the achievement gap in education & work
 3. Ensuring emotional wellbeing of Children & Young People by focusing on prevention and early intervention
 4. Keeping more Children & Young People healthy and reducing health inequalities
 Visit: <https://shropshire.gov.uk/media/1216935/Shropshire-CYPF-Plan-2014.pdf>
- The active participation of young people in informing key decisions and the review of activities.

Review of our existing approach

Current funding arrangements were determined in 2014 using a funding formula that distributed money to Local Joint Committee (LJC) areas based on **need** and **rurality**.

The needs formula took nine measures and allocated each LJC area a score per measure based on their proportion of the total. The calculation was done using a numerator (children in LJC for any given measure) divided by a denominator (total number of children in Shropshire for said measure). Funding was then allocated based on each of the nine measures calculated in this fashion.

For example, Ellesmere had 1,157 of the 36,866 children registered with the Short Breaks Programme (a proxy measure for disability) aged 10-19 in Shropshire and received a score of 0.03 (1,157/36,866). Each LJC area's scores for the nine measures were combined, leaving a total need score. In all nine points were distributed between all LJC's across the nine measures (a point per measure).

Any area with a combined 'need score' of under 0.29 did not receive needs funding. Above this cut-off 10 of the 23 LJC areas scored between them a total of 7.05 points. These areas were awarded a share of the available funding based on their need score as a proportion of the total. For example, Oswestry had 0.85 of the available 7.05 points and therefore received 12.1% of the available funding.

Table 1 below shows how the areas were scored, ranked by total from top to bottom with the area of highest need (and therefore funding) first.

Table 1

LJC Area	No of 10-19 year olds	Disabled: no of 10-19 year olds reg with Short Breaks	No of 10-19: deprived areas	No of 10-17: offenders	No of 10-19 year: Education Access stats	Referrals to social care ICT 0-17 (1/7/13 - 22/08/14)	Anti-social behaviour year end 2014	Childhood Obesity: Year 6 age 10-12	Mental health information (0-19)	Total Need Score
Shrewsbury-town wide	0.23	0.31	0.46	0.37	0.30	0.31	0.35	0.15	0.00	2.48
Oswestry	0.05	0.05	0.12	0.14	0.09	0.08	0.11	0.12	0.10	0.85
Market Drayton	0.07	0.09	0.08	0.05	0.09	0.09	0.08	0.18	0.00	0.73
Bishop's Castle, Chirbury, Worthen and Clun	0.03	0.01	0.00	0.03	0.03	0.03	0.01	0.05	0.40	0.59
Gobowen, Selattyn, St Martin's, and Weston	0.04	0.04	0.04	0.03	0.05	0.03	0.03	0.12	0.16	0.53
Whitchurch and surrounding area	0.05	0.03	0.09	0.05	0.05	0.07	0.06	0.08	0.00	0.47
Pontesbury, Minsterley, Longden, Ford, Rea	0.04	0.03	0.00	0.07	0.04	0.04	0.03	0.15	0.05	0.47
Ludlow and Clee area	0.04	0.04	0.05	0.06	0.04	0.04	0.05	0.00	0.00	0.33
Bridgnorth, Worfield, Alveley, Claverley & Br	0.06	0.07	0.03	0.01	0.04	0.04	0.07	0.00	0.00	0.31
Wem and Shawbury	0.05	0.06	0.00	0.04	0.02	0.04	0.04	0.03	0.00	0.29
Highley	0.02	0.02	0.03	0.02	0.02	0.02	0.01	0.00	0.08	0.22
Ellesmere	0.03	0.03	0.02	0.01	0.02	0.02	0.01	0.03	0.03	0.21
Tern & Severn Valley	0.03	0.03	0.00	0.04	0.03	0.02	0.02	0.00	0.04	0.20
St Oswald	0.03	0.03	0.02	0.01	0.03	0.03	0.01	0.00	0.05	0.20
Strettondale & Burnell	0.04	0.02	0.00	0.02	0.02	0.02	0.02	0.05	0.00	0.18
Cleobury and Rural	0.03	0.01	0.00	0.00	0.03	0.02	0.02	0.00	0.07	0.18
Five Perry Parishes	0.03	0.02	0.00	0.02	0.04	0.02	0.01	0.03	0.00	0.17
Craven Arms and Rural	0.02	0.02	0.03	0.02	0.02	0.02	0.02	0.00	0.02	0.17
Shifnal & Sheriffhales	0.02	0.01	0.03	0.01	0.01	0.02	0.03	0.00	0.00	0.13
Bayston Hill	0.02	0.03	0.00	0.01	0.01	0.01	0.01	0.00	0.00	0.09
Broseley and Rural	0.02	0.01	0.00	0.00	0.02	0.02	0.02	0.00	0.00	0.09
Albrighton	0.02	0.01	0.00	0.00	0.01	0.01	0.01	0.00	0.00	0.07
Much Wenlock and Shipton	0.01	0.01	0.00	0.00	0.01	0.01	0.01	0.00	0.00	0.04

The rurality funding was allocated separately based on the population of 10 to 19 year olds per square mile, with areas having less than 26 receiving funding.

Table 2 summarises how funding was allocated to individual LJC areas.

Table 2

LJC Area	Specific Needs Score	2016/17 funding allocation	
		£3,000 Rurality Allocation	Total Funding
Shrewsbury	2.48		£81,500
Oswestry	0.75		£24,640
Market Drayton	0.73		£24,060
Whitchurch	0.47		£15,580
Longden, Ford, Rea Valley and Loton	0.42	√	£16,630
Gobowen, Selattyn, St Martin's, and Weston Rhyn	0.37		£12,120
Ludlow and Clee area	0.33		£10,850
Bridgnorth, Worfield, Alveley and Claverley	0.31	√	£11,620
Wem and Shawbury	0.29	√	£12,450
Bishop's Castle, Chirbury, Worthen and Clun	0.19	√	£3,000
Strettondale and Burnell	0.18	√	£3,000
Ellesmere	0.17	√	£3,000
Five Perry Parishes	0.17		
Tern and Severn Valley	0.16	√	£3,000
St Oswald	0.15	√	£3,000
Craven Arms and Rural	0.15	√	£3,000
Highley and Brown Clee	0.14	√	£1,500
Shifnal and Sheriffhales	0.13		
Cleobury and Rural	0.11	√	£3,000
Bayston Hill	0.09		
Broseley and Rural	0.09		
Albrighton	0.07		
Much Wenlock and Shipton	0.04	√	£3,000

While the measures developed in 2014 in support of the allocation of needs funding are logical, the scoring methodology is more likely to deliver funding to areas of higher overall population, rather than to higher levels of relative need. This meant that funding was allocated where there was **more** need, rather than **higher** need.

Rurality funding did not necessarily correlate with need and in the main there is no strong evidence that funding has been spent on overcoming issues of rural isolation. It is also noteworthy that a number of “rurality” funding allocations relate to funding in areas that have historically not been directly supported by the Council to provide youth activities, and that have a reasonably well developed voluntary sector, supported by the Council’s infrastructure support provider.

Our review of existing funding suggests that where funding isn’t fully meeting local needs it tends to relate to established voluntary youth clubs, who are being supported with the purchase of equipment or to put on additional activities. We are not suggesting that the activities that this funding supports isn’t valuable, but we are questioning its direct impact on young people with identified needs.

Developing a new approach

In developing an alternative approach to allocating **needs funding** we have simplified our approach and used just two measures:

(1) Pupils who are in receipt of **Free School Meals** (FSM). This is an established proxy measure for deprivation used by the Department for Education to calculate Pupil Premium levels for schools.

To qualify for Free School Meals the parents or carers of pupils should be in receipt of one of the following:

- Income Support
- Income-based Jobseeker’s Allowance
- Income-related Employment and Support Allowance
- Support under Part VI of the Immigration and Asylum Act 1999
- The guaranteed element of Pension Credit
- Child Tax Credit
- Working Tax Credit run-on
- Universal Credit

Pupils who get paid these benefits directly, instead of through a parent or guardian, can also get free school meals.

For information on free school meals in Shropshire and eligibility visit: <http://www.shropshire.gov.uk/free-school-meals/>

(2) The **number of 10-19 year old children** in each LJC area. To allow for population sizes difference in different LJC areas the FSM measure has been converted to rates per 1,000 young people. This is done by dividing the total number of children in an area by 1,000, then

using the resulting number as a denominator to divide the number for a given measure, FSMs in this case. This approach allows the relative need in each area to be compared as if they had equal populations.

Are Free School Meals and the relative number of 10 – 19 year olds the right measures?

We have brought this together in table 3.

Table 3

	10-19 Year Old Population	Number 10 - 19 on FSM	Rate per 1,000 - 19 on FSM	% of total rate per 10k	% of population	Average of 2 measures
LJC Area						
Albrighton	749	29	38.7	4.1%	2.2%	3.1%
Bayston Hill	501	16	31.9	3.3%	1.5%	2.4%
Bishop's Castle, Chirbury, Worthen and Clun	1215	50	41.2	4.3%	3.5%	3.9%
Bridgnorth, Worfield, Alveley, Claverley & Brown Clee	2312	98	42.4	4.4%	6.7%	5.6%
Broseley and Rural	546	25	45.8	4.8%	1.6%	3.2%
Cleobury and Rural	898	20	22.3	2.3%	2.6%	2.5%
Craven Arms and Rural	580	36	62.1	6.5%	1.7%	4.1%
Ellesmere	1298	50	38.5	4.0%	3.8%	3.9%
Five Perry Parishes	999	36	36.0	3.8%	2.9%	3.3%
Gobowen, Selattyn, St Martin's, and Weston Rhyn	1219	49	40.2	4.2%	3.5%	3.9%
Hghley	605	22	36.4	3.8%	1.8%	2.8%
Pontesbury, Minsterley, Longden, Ford, Rea Valley & Loton	1443	47	32.6	3.4%	4.2%	3.8%
Tern & Severn Valley	912	32	35.1	3.7%	2.6%	3.2%
Ludlow and Clee area	1535	81	52.8	5.5%	4.4%	5.0%
Market Drayton	2713	139	51.2	5.4%	7.9%	6.6%
Much Wenlock and Shipton	352	13	36.9	3.9%	1.0%	2.4%
Oswestry	1926	117	60.7	6.4%	5.6%	6.0%
Shifnal & Sherriffhales	799	34	42.6	4.5%	2.3%	3.4%
Shrewsbury-town wide	8153	508	62.3	6.5%	23.6%	15.1%
St Oswald	935	31	33.2	3.5%	2.7%	3.1%
Strettondale & Burnell	1469	25	17.0	1.8%	4.3%	3.0%
Wem and Shawbury	1797	70	39.0	4.1%	5.2%	4.6%
Whitchurch and surrounding area	1565	86	55.0	5.8%	4.5%	5.1%

In applying this approach we have disregarded any rurality weighting, and used a figure of 3.8% as a cut off (i.e. any areas with a combined total of 3.8% or greater receives needs funding). 12 areas would receive funding - Shrewsbury LJC scored the most and Longden, Ford, Rea Valley and Loton LJC the least. The next highest score is Shifnal and Sherriffhales LJC. 3.8% is the median figure within a range from 2.4% to 15.1%, and represents a logical cut off based on need and past Council support.

Where should the cut off for needs funding be; does 3.9% feel right?

Based on this assessment table 4 shows a suggested hierarchy for Council support for youth provision.

Table 4

LJC Area (in descending order of needs score)	Needs Funding 2014		Needs Funding Revised		
	Needs funding	No of youth clubs supported	Needs funding	Proposed no of youth clubs to be supported	Proposed funding £
Tier 1 – Partner delivery commissioned by Shropshire Council					
Shrewsbury	√	7	√	5	45,000
Market Drayton	√	2	√	2	18,000
Oswestry	√	4	√	2	18,000
Bridgnorth, Worfield, Alveley and Claverley	√	2	√	2	18,000
Whitchurch	√	2	√	2	18,000
Ludlow and Clee area	√	2	√	2	18,000
Tier 2 - Community partnership youth provision supported by Shropshire Council					
Wem and Shawbury	√	2	√	1	4,000
Craven Arms and Rural			√	1	4,000
Bishop's Castle, Chirbury, Worthen and Clun			√	1	4,000
Ellesmere			√	1	4,000
Gobowen, Selattyn, St Martin's, and Weston Rhyn	√	3	√	2	8,000
Longden, Ford, Rea Valley and Loton	√	2	√	1	4,000
Tier 3 – Community provision supported by Infrastructure Support provider					
Shifnal and Sheriffhales					
Five Perry Parishes					
Broseley and Rural					
Tern and Severn Valley					

St Oswald					
Albrighton					
Strettondale and Burnell					
Highley and Brown Clee					
Cleobury and Rural					
Much Wenlock and Shipton					
Bayston Hill					
Approximate no of areas receiving needs funding / Total no of clubs / Total funding	9 areas	26 clubs	12 areas	24 clubs	167,000

The net effect of this approach is a redistribution of funding away from some of the bigger towns across a greater number of LJC areas – Craven Arms, Bishops Castle and Ellesmere did not previously receive funding.

In allocating funding and establishing the value of the total funding pot we have overlain the need scores with local understandings based in particular on our assessment of:

- How many youth clubs / activities the Council should be supporting within each area - this is based on our experience over the past two years on the specific areas where Council support to create and sustain local activity is most needed.
- The cost for providing fully staffed youth clubs within the main market towns and for supporting community clubs within the smaller towns. We have worked on the basis of the following approximate costs, which have been informed by the Council's Infrastructure Support Provider partner:

Tier 1 clubs - The approximate cost for commissioning a single weekly term time only youth club is:

Staffing x3	£5,500
Accommodation	£2,000
Equipment & materials	£400
Insurance	£100
Management overheads x15%	£1,000
Total cost	£9,000

Tier 2 clubs – Based on weekly term time provision supported by a paid “leader in charge”, a local management committee, at least two local volunteers and local fundraising
Approximate cost **£4,000**

Clearly this approach is at best an estimate of the costs of managing activities within a youth club setting. It may be less if accommodation can be provided at a lower cost, sessions are reduced in length and or sessions can be managed with a smaller number of paid staff. On the other hand, it may be more if more paid staff are required, trips are organised or equipment is purchased.

Is the proposed hierarchy for council support for local provision helpful?
Does the suggested number of youth clubs in each LJC area feel about right?

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